BEFORE THE CHINO BASIN WATERMASTER BOARD OF DIRECTORS

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In Re)
OPTIMUM BASIN MANAGEMENT PROGRAM)
Special Referee Workship, Rules)
and Regulations.)

REPORTER'S TRANSCRIPT OF ORAL PROCEEDINGS

DATE AND TIME: THURSDAY, MARCH 8, 2001

10:15 A.M.

PLACE: LAW OFFICES OF

BEST, BEST & KRIEGER 3500 EAST PORSCH WAY

SUITE 200

ONTARIO, CA 92764

REPORTED BY: WINIFRED S. KRALL, C.S.R. #5123

OUR JOB NO.: WK-24371

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3		CHINO BASIN WATERMASTER BOARD VICE-CHAIRMAN
4	STEVE ARBELBIDE	CHINO BASIN WATERMASTER BOARD MEMBER CHINO BASIN WATERMASTER BOARD MEMBER
5	PAUL HOFER	CHINO BASIN WATERMASTER BOARD MEMBER CHINO BASIN WATERMASTER BOARD MEMBER
6		CHINO BASIN WATERMASTER BOARD MEMBER
7	POOL COMMITTEE REP	RESENTATIVES INLAND EMPIRE UTILITIES AGENCY
8		FONTANA UNION WATER COMPANY FONTANA WATER COMPANY
9	ROBERT DEBERARD	CITY OF CHINO AGRICULTURAL POOL
	MARK KINSEY KEN JESKE	MONTE VISTA WATER DISTRICT CITY OF ONTARIO
11	MARILYN LEVIN	STATE OF CALIFORNIA, ATTORNEY GENERAL'S OFFICE
12		CITY OF CHINO HILLS JURUPA COMMUNITY SERVICES DISTRICT
13	DANA OLDENKAMP MAX RASOULI	AGRICULTURAL POOL CHAIRMAN CITY OF POMONA
14	ARNOLD RODRIGUEZ HENRY PEPPER	SANTA ANA RIVER COMPANY CITY OF POMONA
15	RAY WELLINGTON	SAN ANTONIO WATER COMPANY
16	ATTORNEYS JEAN CIHIGOYENETCH	E ATTORNEY, INLAND EMPIRE UTILITIES
17	ROBERT DOUGHERTY	AGENCY SPECIAL COUNSEL, CITY OF ONTARIO
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19	BURTON J. GINDLER	WATERMASTER ATTORNEY, FONTANA WATER COMPANY
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21	DAN McKINNEY	SPECIAL COUNSEL TO THE AGRICULTURAL POOL
22	TOM MCPETERS	ATTORNEY, FONTANA WATER COMPANY DISTRICT
23	JOHN SCHATZ	SPECIAL COUNSEL, JURUPA COMMUNITY SERVICES DISTRICT
24	SCOTT SLATER	GENERAL COUNSEL, CHINO BASIN WATERMASTER

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2		ATTENDEES	
3	ATTORNEYS (CONTINUE	ED) ATTORNEY, SANTA ANA RIVER WATER	
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5	GENE TANAKA	ATTORNEY, CUCAMONGA COUNTY WATER DISTRICT	
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10	ANNE SCHNEIDER JOE SCALMANINI	TECHNICAL EXPERT	
11	JUDY SCHURR	SPECIAL ASSISTANT	
12	INTERESTED PARTIES		
13	DIANE SANCHEZ	STATE SENATOR NELL SOTO DEPARTMENT OF WATER RESOURCES	
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- 1 ONTARIO, CALIFORNIA, THURSDAY, MARCH 8, 2001, 10:15 A.M.
- 2 --000--
- 3 MR. SLATER: We want to welcome the Referee and
- 4 her assistants. Thank you for coming.
- 5 MS. SCHNEIDER: Thank you. This is the duly-
- 6 noticed workshop for the Special Referee for the Court to
- 7 hear presentations on the rules and regulations that have
- 8 been drafted.
- 9 We have a court reporter here. We've tried very
- 10 hard to help create a record for the future as to the
- 11 Peace Agreement, the OBMP, and this is the rules and
- 12 regulations process. And the next thing coming up will
- 13 be the desalter agreement process itself.
- 14 Thanks to Best, Best and Krieger again for use
- of their offices. It's very convenient for me.
- I also want to start off by thanking everyone
- 17 for the tremendous amount of work they've put into this
- 18 rules and regulations process. I have a number of
- 19 questions, and I have some concerns. I don't want that
- 20 to overshadow the fact that I am very, very happy that so
- 21 much effort has gone in, so much work product is now
- 22 completed and in good form. So in and amongst my
- 23 concerns and questions, don't be misled into thinking
- 24 that I have a huge concern about the whole process.
- 25 Right now it's working very well, and I'm sure that it

- 1 entails a huge amount of your energies and time, and I
- 2 appreciate it, and I think the work is well done.
- 3 The Watermaster filed a motion to continue the
- 4 court hearing set for today until April 19th at
- 5 2:00 o'clock, and we anticipate still that motions will
- 6 be filed and those motions will be for approval of the
- 7 revised rules and regs. There still needs to be a
- 8 motion, I believe, on the 23rd annual report, and then we
- 9 probably need closure on the post-order memorandum. And
- 10 there should be a report on the status of Western
- 11 Municipal's continuing resolution that is still out
- 12 there. We need to have them rescind this conditional
- 13 execution of the Peace Agreement, and a report on that is
- 14 an integral part of the April 19th hearing.
- 15 In filing the motion to continue, the
- 16 Watermaster told the Court that the parties hadn't
- 17 reached agreement. This is near the end of February.
- 18 There was not a term sheet. There were not desalter
- 19 agreements. I'm not sure if there's a facilities plan
- 20 decision yet.
- 21 The desalter agreements are as key component of
- 22 this whole process as the rules and regs, the OBMP, or
- 23 the Peace Agreement so that I'm sure the Court is
- 24 extremely concerned that all of these pieces be moving
- 25 forward. And right now it sounds like huge energy has

- 1 gone into trying to get a term sheet and desalter
- 2 agreements. I sure hope that continues and reaches a
- 3 successful conclusion very quickly.
- 4 I know from the motion that the Watermaster
- 5 Board itself asked for written statements from all the
- 6 participating parties as to what outstanding issues were
- 7 still to be resolved with regard to the desalter
- 8 agreements. And I just spoke to Scott Slater. He says
- 9 that he has received some information pursuant to that
- 10 Watermaster Board request.
- In the end, though, for today I think there are
- 12 two main issues, and I see you're prepared to do a
- 13 presentation on the rules and regs. And I hope to be
- 14 able to ask some questions and obtain some clarification.
- 15 That's one of the tasks for today.
- But the second task is extremely important. I'm
- 17 very interested to know how things stand with the
- 18 desalter agreement discussions and would like to hear at
- 19 least a preliminary report on that pending a compilation
- 20 of a written report in response to the Watermaster Board.
- 21 So that's what I'm here to do today, and I hope that can
- 22 be accomplished in a couple of hours. Thank you.
- 23 MR. SLATER: If I can start, again Scott Slater
- 24 on behalf of Watermaster. We understood the primary
- 25 focus of this workshop today would be, one, to present

- 1 the rules and to answer questions; and, secondly, to move
- 2 into a discussion of the desalter operation, the progress
- 3 towards termination, and ideally a rescission of the
- 4 Western resolution. The Referee will recall that Western
- 5 is the only party that conditionally executed the Peace
- 6 Agreement, and that conditionality is predicated on
- 7 certain agreements and representations being made for the
- 8 desalter.
- 9 With regard to the rules and regulations, we
- 10 really want to start where we began this process last
- 11 February, which was in a stakeholder-driven process. We
- 12 shared responsibilities. And I would like to turn to the
- 13 stakeholders themselves to present the rules and
- 14 regulations which are, I think, known and understood to
- 15 be an extension of the stakeholder process, which is the
- 16 Peace Agreement, the launching pad for the OBMP, and that
- 17 these rules and regulations are really the result of some
- 18 bargaining and a consensus-driven, problem-solving
- 19 technique that we've tried to use to bring us here.
- 20 The result has been a compilation which is
- 21 definitely complex and a bit of a camel. I don't view
- 22 those necessarily as criticisms, however, because
- 23 complexity is another word for thoughtfulness. And even
- 24 a camel has its utility in the right environment. So
- 25 with that, I would like to begin and start with John

- 1 Schatz, who I believe will begin the presentation with
- 2 explaining what's in Article 1 and what we were up to.
- 3 John.
- JOHN SCHATZ: Thank you. I'm John Schatz,
- 5 special counsel for Jurupa Community Services District.
- 6 I provided the court reporter with a card with my
- 7 business address.
- 8 I'm going to address briefly Article 1, which is
- 9 the General Provisions including the definitions. This
- 10 is by far the longest section in the rules and probably
- 11 the most extensively reviewed because, obviously, a lot
- 12 of things flow from the definitions that are used as
- 13 terms of art in these rules and regulations.
- 14 The definitions are directed to eliminating
- 15 inconsistencies between the Judgment and the Peace
- 16 Agreement. And where appropriate, we've included
- 17 citations or references to the Judgment and Peace
- 18 Agreement, obviously directed to avoiding re-creating or
- 19 redefining defined terms as they are defined in those two
- 20 seminal documents.
- 21 They are also intended to provide a hierarchy of
- 22 interpretive preference in the event of and to avoid
- 23 conflict between the Judgment and Peace Agreement. You
- 24 have these enormous inconsistencies throughout all these
- 25 documents as you flow from one to the next.

- 1 We were particularly careful about the rules not
- 2 be used for evidentiary purposes to argue for or against
- 3 Watermaster powers. There was quite a bit of discussion
- 4 throughout the review and creation of the rules, the
- 5 revised rules, and of course the intent would be that the
- 6 existing rules and regulations and the uniform
- 7 groundwater rules and regulations would be repealed when
- 8 the revised rules are adopted.
- 9 So quite simply, that's an overview of the
- 10 definitions.
- 11 MS. SCHNEIDER: What are we going to call these
- 12 rules? Are they going to be the "Revised Rules and
- 13 Regulations" or --
- MR. SLATER: I think that the answer to that is
- 15 that -- the answer and desire is to have a single
- 16 document that supplanted and replaced the existing rules
- 17 and regulations as well as the uniform groundwater rules
- 18 and regulations. So to the extent that there was
- 19 anything on the books regarding those two subjects, that
- 20 we would repeal those and substitute in the Chino Basin
- 21 Watermaster rules and regulations.
- The intention was that the advisory committee
- 23 and the pool committee rules and regs would be
- 24 unaffected.
- MS. SCHNEIDER: This is a real basic question,

- 1 but your definition AJ defines Watermaster rules and
- 2 regulations as those in effect on December 31, 2000. Is
- 3 that the old rules and regs?
- 4 MR. SLATER: Yes, that's correct.
- 5 MS. SCHNEIDER: Sort of a basic question. I
- 6 wasn't clear what we're going to call these, and I don't
- 7 think that it's intended to have some confusion about
- 8 those that were in effect at the end of 2000. But some
- 9 clarification there. Are the pool and advisory committee
- 10 rules still separate and viable and not part of this?
- 11 MR. SLATER: The answer to that question will
- 12 require some -- an additional look-up. Our assumption to
- 13 this point is that the advisory committee rules and the
- 14 pool committee rules would be unaffected by these rules
- 15 and regulations so that they would be independently
- viable and there would be no need to move on these rules.
- MS. SCHNEIDER: But these rules were never
- 18 intended to include those?
- 19 MR. SLATER: That's correct.
- 20 On to Article 2. Mr. Dougherty.
- 21 MR. DOUGHERTY: Good morning. I'm Bob
- 22 Dougherty, and I'm special counsel for the City of
- 23 Ontario.
- 24 Article 2, Administration, combines the meetings
- 25 and procedures sections of Sections 2 and 3 of the old

- 1 Watermaster rules and regs, and certain portions of those
- 2 old rules dealing with water measuring devices and
- 3 reporting were relocated.
- 4 We've got some of the significant changes listed
- 5 there. First off, the principal office, it used to be
- 6 that they had to be changed by rules amendment; now it
- 7 could be done by resolution.
- 8 Records. Now that we're in the information age,
- 9 minutes and other records deemed to be of general
- 10 interest are to be posted to the Watermaster website.
- 11 And unfortunately when I printed this thing out using my
- 12 little color thing on my -- I never figured we might not
- 13 have a color printer here. So the website address is
- 14 www.cbmw -- I'm sorry -- cbwm.org.
- 15 Regular meetings. Generally as a matter of
- 16 policy, the Ralph M. Brown Act will be followed. That
- 17 was not in the prior rules.
- 18 Special meetings. We also have given in to the
- 19 information age and have provided for notice by fax and
- 20 e-mail in addition to regular mail and personal service.
- 21 Public hearings and meetings. What we have now
- 22 done is carved out an exception for confidential
- 23 sessions, and those exceptions, as far as the
- 24 confidential sessions, are detailed in Section 2.6.
- Notice. Again, Article 2 -- Section 2.7, we can

- 1 give notice by fax, by e-mail, and then copies of all
- 2 notices are also to be posted to the Watermaster website.
- 3 May we have the next slide, please.
- 4 Conflict of interest. This was a brand-new
- 5 section. And keeping in mind that we are an
- 6 interest-based body, both in the Watermaster Board and
- 7 the advisory committee, the conflict of interest
- 8 provisions were narrowly drawn. So essentially somebody
- 9 has to add a peculiar-to-themselves, pecuniary interest
- 10 before they would be disqualified from voting on the
- 11 matter.
- 12 Again, minutes, posted to the website.
- 13 Compensation used to be a fixed amount for
- 14 meetings. Now the compensation of the board members are
- 15 to be determined by the Court.
- 16 And now we get down to 23, 24, 25, and 26.
- 17 These are all brand-new sections relating to -- first one
- 18 is CEQA 2.23. A project must complete CEQA and must
- 19 demonstrate CEQA compliance before it can be approved.
- 20 Then the last three deal with -- next two deal
- 21 with litigation. And then, of course, the last one just
- 22 clarifies that all reports need to be written.
- 23 MR. SLATER: If there are no questions, we'll go
- on to Article 3. Any questions?
- MS. SCHNEIDER: We have one question about the

- 1 annual report. That ties into some other issues, but we
- 2 wanted to address that.
- 3 MR. SCALMANINI: I guess just practicality, now
- 4 that it includes everything up to and including a
- 5 state-of-the-Basin report, is this practical and
- 6 realistic to be mandated to be out by -- to be out by
- 7 January 31?
- 8 MR. DOUGHERTY: I can't answer that. Maybe
- 9 Traci --
- 10 MS. STEWART: I think so because it's for the
- 11 preceding year, the preceding fiscal year.
- MR. SCALMANINI: So you're going to write a
- 13 Basin status report on a fiscal year basis?
- MS. STEWART: Okay. So you're suggesting it
- 15 will include the state of the Basin in a manner different
- 16 than what's in the annual report or different than what's
- in the status report that will be filed with the Court?
- MR. SCALMANINI: Well, if you're going to get
- 19 into describing hydrogeologic conditions in the Basin and
- 20 status of efforts to implement the OBMP in this annual
- 21 report, which I envision to be clerical type stuff, I
- 22 don't envision it being done on a, quote, fiscal year
- 23 basis. But that's a possibility. That would build you
- 24 some time to get to the January 31st date.
- 25 But otherwise if I was going to do one of those

- 1 on a calendar year or water year -- conventional water
- 2 year basis, I think about it probably taking a little bit
- 3 more time to do that than January 31st. I wouldn't write
- 4 a rule that says I shall prepare one and get it out by
- 5 January 31st. Just a thought.
- 6 MR. SLATER: So the question, is if we're going
- 7 to operate in that fashion, to provide a meaningful
- 8 report, is 31 days enough?
- 9 MR. SCALMANINI: Yes. That is the question.
- 10 I'll answer it if you want.
- 11 MS. STEWART: 31 days. -- the rules with regard
- 12 to the state of the Basin -- yeah. I didn't think that
- 13 we were talking about this. This says we generally --
- 14 that generally describes hydrologic conditions in the
- 15 Basin and the status of efforts to implement the OBMP.
- 16 So if you look in one of our annual reports,
- 17 there'll be, for example, a heading will say meter
- 18 installation program or monitoring program. And in the
- 19 case of, like, the monitoring program, it will have water
- 20 quality, and then it will say, we had anticipated
- 21 collecting 200 samples, and of the 200 samples
- 22 anticipated, all were collected and some of the following
- 23 years were collected. You see that I mean?
- 24 And so that would be a general description of
- 25 the state of the activities, and then the hydrologic

- 1 conditions basically would be added to that.
- 2 MR. SCALMANINI: That's the part.
- 3 MS. STEWART: But I figure if we're thinking of
- 4 anything more extensive in the annual report -- but we
- 5 had talked about maybe some sort of an engineering report
- 6 could be done every couple of years in conjunction with
- 7 evaluating the -- like for example, the hydrologic
- 8 balance subareas and things.
- 9 MR. SCALMANINI: Well, we probably won't resolve
- 10 it right this second. But what you just described mostly
- 11 is the status of activity. We took X samples. We put so
- 12 many meters, et cetera. That's not the state of the
- 13 Basin. That's the state of activities, putting in
- 14 facilities and taking samples.
- 15 So going back -- and I didn't go back to look it
- 16 up, but we talked once about the fact that the OBMP, as
- 17 far as management talked about it as a living, evolving
- 18 thing with time. And we could save it for later. I
- 19 wrote it on the very last page as far as a report and
- 20 what might be in it. But it would seem that the state of
- 21 the Basin involves more than how many meters went in this
- 22 past year and those kinds of things. That's getting the
- 23 information. It's the interpretation that gets to the
- 24 state of the Basin.
- 25 The bottom line of my comment is that I question

- 1 whether you can practically do that. I wrote
- 2 "practically impossible" in the margin by January 31, and
- 3 I'm suggesting that you ought to build in more time to do
- 4 that.
- 5 MS. STEWART: Or maybe change the phraseology in
- 6 this particular portion and then talk about some of the
- 7 other things that we'll be preparing and how we might be
- 8 able to pull them together into components of the
- 9 state-of-the-Basin report. Something like that.
- 10 MR. SCALMANINI: At this point I'll say I don't
- 11 care. I think it's important to report on the state of
- 12 the Basin on some frequency. I'm not here to tell you
- 13 what it needs to be. But this says it's going to be this
- 14 report --
- MS. STEWART: Right.
- MR. SCALMANINI: -- and practically I don't
- 17 think that can happen in this amount of time.
- 18 MR. SLATER: I think we understand your
- 19 concerns. So as we approach the deadline of the court
- 20 hearing and the preparation of our pleadings, we'll
- 21 attempt to respond to that.
- I think we're on to Article 3, which is
- 23 Monitoring. And is that Dan McKinney?
- MR. McKINNEY: Yes, it is. Dan McKinney, Reid &
- 25 Hellyer, for the agricultural pool. We don't have an

- 1 overhead for Monitoring because this is a very simple,
- 2 very short section and pretty much just tracks the Peace
- 3 Agreement.
- 4 Article 3. It implements the groundwater
- 5 production reporting and monitoring requirements of the
- 6 Peace Agreement and the Judgment. Section 3.1(a)
- 7 requires that any persons producing more than
- 8 10 acre-feet per year must install and maintain meters.
- 9 Minimum producers are exempted. This section provides
- 10 for Watermaster inspection and testing at least every two
- 11 years.
- 12 3.1(b) provides producers access to Watermaster
- 13 to evaluate the accuracy of meters and clarifies that
- 14 only meter tests initiated by the Watermaster are at
- 15 Watermaster expense.
- Section 3.1(c) again tracks the Peace Agreement
- 17 almost exactly. It requires the cost of the meters be in
- 18 the agri- -- appropriative pool and that the meters be
- 19 installed by the Watermaster. Requires meters be
- 20 installed within 48 months. I understand that's
- 21 different than the Peace Agreement, but that tracks a
- 22 previous court order that we have to have it in within
- 23 48 months. So we're correcting that in the rules. It's
- 24 to be done by the Watermaster except for the State and,
- 25 again, has the provision that the State can opt to do it

- 1 themselves.
- 2 Section 3.2 just requires quarterly reports on
- 3 groundwater production to be submitted on specified
- 4 forms, and the quarterly reports must include additional
- 5 information that the Watermaster, affected pool committee
- 6 may require.
- 7 That's Section 3. Any questions?
- 8 MS. SCHNEIDER: I have a couple questions. I
- 9 don't understand why it's 48 months instead of 36. What
- 10 pool -- where are you referring to?
- 11 MR. McKINNEY: I'll defer to Traci on that. She
- 12 was the one that found it while we were working on it.
- MS. STEWART: I think we were thinking that by
- 14 the time we got the rules and regulations done, it would
- 15 really -- and we would also add the budget and the
- 16 agreements in place, that we would be 48 months into --
- 17 from the beginning. So we put that in. But if you want
- 18 to put in 36 months, that's fine, we're actively doing
- 19 the meter installation.
- MS. SCHNEIDER: Can you do it in 36 months?
- MS. STEWART: From what date is the question?
- MS. SCHNEIDER: Are you doing it now?
- MS. STEWART: We are working on it, that's
- 24 right.
- MS. SCHNEIDER: From the theoretical effective

- 1 date of these regulations, which is October, 36 months
- 2 from then?
- 3 MS. STEWART: Last October?
- 4 MS. SCHNEIDER: Uh-huh.
- 5 MR. NEUFELD: Yeah. This coming October.
- 6 MS. STEWART: Yeah. These rules and regulations
- 7 will be in effect after probably April 19th of this year;
- 8 right?
- 9 MS. SCHNEIDER: Well, we're going back to
- 10 Article 1.
- 11 MS. STEWART: We're working on it. We will be
- 12 reporting on -- and we would just take out a reference to
- 13 the month.
- MR. SLATER: I think, if I may, the parties all
- 15 recognize the commitment made was 36 months from the date
- 16 that the Peace Agreement was executed. That was the
- 17 initial commitment. However, in refining that and in
- 18 view of the schedules that were contemplated in the OBMP
- 19 and the appropriate rollout, it was felt that 48 months
- $20\,$ $\,$ from the execution of the Peace Agreement was probably
- 21 more reflective of the actual time that was necessary.
- 22 However, it is clearly a discrepancy between the Peace
- 23 Agreement and the --
- MS. SCHNEIDER: If it's something that you can
- 25 do in 36 months from the date of execution, I'd leave it

- 1 at 36 months.
- 2 MS. STEWART: If not, we can report to the Board
- 3 on where we are and what's up and why.
- 4 MS. SCHNEIDER: Well, I guess that's always
- 5 true, but --
- 6 MR. SLATER: Restated, we will make best efforts
- 7 to do it in 36 months, and if there is some -- we come to
- 8 learn of some reason why we cannot achieve that, we will
- 9 report to the Board.
- 10 MS. SCHNEIDER: In 3.2 it's referencing forms.
- 11 Seem to have a collection of forms that I couldn't look
- 12 at, but there don't seem to be forms for production. Is
- 13 there an intention with these rules and regs to have a
- 14 comprehensive set of forms?
- MR. McKINNEY: They're not finished yet.
- MS. SCHNEIDER: Will we receive one of those
- 17 forms?
- 18 MS. STEWART: The production request form, I
- 19 believe, is generated by our computer system right how.
- 20 I mean, was not -- was never a form that was part of our
- 21 forms.
- MS. SCHNEIDER: Then maybe this needs to be
- 23 restated.
- MS. STEWART: Does it say it includes
- 25 production?

- 1 MS. SCHNEIDER: It requires each party to file
- 2 with Watermaster on the forms you provide.
- 3 MS. STEWART: But we provide them with -- for
- 4 example, some pools receive different forms than other
- 5 pools. And it's just part of our process.
- 6 MR. SLATER: Restated, there are some forms that
- 7 the parties acknowledge will require court approval.
- 8 There are others which are forms that may differ among
- 9 the pools. The forms that Mr. McKinney was referencing
- 10 are those forms that have been in the past approved by
- 11 the Court, forms regarding things like transfers and
- 12 storage and recapture. And then there are those that
- 13 would be provided by Watermaster and not contemplated to
- 14 be subject to the court approval process, and that would
- 15 relate to production.
- MS. SCHNEIDER: I'm not so focused on the court
- 17 approval process as I am on the comprehensive nature of
- 18 the regs. So if you're referring to a form in here, I
- 19 would think it would be attached or part of it in some
- 20 fashion. Or call it something else.
- 21 MR. SLATER: I think the parties recognize or
- 22 acknowledge the importance of having a single-cookbook
- 23 approach where all documents that are relevant to
- 24 operating the Judgment are contained.
- MR. McKINNEY: Anything further?

- 1 MR. SCALMANINI: Two quick questions. One is --
- 2 one regarding the testing of meters which doesn't need to
- 3 be considered here. But the title of the article is
- 4 Monitoring. And under the groundwater measurement
- 5 systems, we monitor a lot of things, water level, water
- 6 quality, subsidence. This only deals with monitoring
- 7 production basically.
- 8 I was just wondering, are there any other rules
- 9 for monitoring anything else, or is it limited to just
- 10 production?
- MR. McKINNEY: Good questions.
- MS. STEWART: Yeah. We can get to it.
- MR. SCALMANINI: And then at the very end of 3.2
- 14 it talks about minimal producers reporting annually by
- 15 July 15. Minimal producers are either somebody who
- 16 produces less than 10 or less than 5 acre-feet depending
- 17 on which definition you use.
- 18 MS. STEWART: 10.
- 19 MR. SCALMANINI: And so if they don't have
- 20 meters, I was just curious, what do they report and on
- 21 what basis do they report?
- MS. STEWART: Water duty, crops, and animals.
- MR. SLATER: Thank you.
- MR. McKINNEY: Thank you.
- MR. SLATER: Which I believe takes us on to

- 1 Article 4. And Assessments, Reimbursements, and Credits.
- 2 Marilyn.
- 3 MS. LEVIN: Marilyn Levin with the State of
- 4 California. And I'm reporting on this section with Ken
- 5 Jeske from the City of Ontario. We worked together to
- 6 report on this section.
- 7 This section sets forth the rules and procedures
- 8 which will fund all the proposed facilities and
- 9 activities under the OBMP. What we've tried to do in
- 10 this section, we have addressed assessments,
- 11 reimbursements, and credits. Basically we've also tried
- 12 to stick close to the definitions in the Judgment.
- 13 There's two types of assessments in the Judgment, and
- 14 these rules are consistent with those definitions.
- 15 Watermaster is going to levy assessments against
- 16 parties based on production. The assessments are going
- 17 to cover both cost of replenishment and the expenses
- 18 incurred in implementing the OBMP.
- 19 The OBMP is going to be considered or deemed to
- 20 be a Watermaster administrative expense pursuant to
- 21 paragraph 54 of the Judgment. Under this section there's
- 22 also a provision for collecting the assessments that --
- 23 providing a procedure for notice of assessments as well
- 24 as payment and delinquency provision and mechanisms for
- 25 adjustments, if necessary, errors in reporting.

- 1 Ken specifically identified the items of
- 2 importance in this section. And they include -- there's
- 3 a method for apportioning the cost of purchasing of an
- 4 annual 6500 acre-feet of supplemental recharge in
- 5 Management Zone 1. This was negotiated among the
- 6 parties, and a formula is in this section for allocating
- 7 those costs.
- 8 So two important things occurred here. One,
- 9 that there's going to be recharging in Management Zone 1.
- 10 And two, how it's going to be paid for.
- 11 Another important provision that was negotiated
- 12 and based on the Peace Agreement are credits against OBMP
- 13 assessments for those parties that are assessed and
- 14 reimbursement for those parties that are not assessed.
- 15 Or those can apply to both -- sorry -- reimbursement can
- 16 apply to both, those people who are assessed or can get
- 17 reimbursement. Obviously reimbursement can only apply to
- 18 those parties which are not assessed under the Judgment.
- 19 This section includes provisions for parties to
- 20 receive either the credit against future assessment or
- 21 reimbursement -- and this is the important part -- for
- 22 qualifying projects undertaken independently by a party.
- 23 And so the rules and regs set forth certain factors that
- 24 the Watermaster would be looking for when a party comes
- 25 forward. One is the importance of the project to

- 1 completion of the OBMP and so we would look back to the
- 2 goals of the OBMP. Two, available alternative funding
- 3 sources. Three, engineering and design standards.
- 4 An important concept under this is that
- 5 Watermaster can condition the funding alternatives
- 6 request. In other words, if a party subsequently gets
- 7 funding from the State, which is always giving out money,
- 8 or the federal government, that therefore Watermaster can
- 9 condition any type of reimbursement or assessment
- 10 basically to be turned back or reconsidered if the
- 11 parties get subsequent funding from a different source.
- 12 Watermaster is not going to approve or shall not
- 13 approve requests where legally compelled. Watermaster
- 14 didn't want parties coming forward if someone has put in
- 15 some sort of facility that they're required, legally
- 16 required to put in basically from the regional board,
- 17 let's say, on water quality issues.
- 18 Another important provision is the shutting down
- 19 potential by shutting down or relocation of groundwater
- 20 production facilities. There is a provision in process
- 21 for a specific credit or reimbursement where the
- 22 Watermaster compels a party to shut down or relocate
- 23 existing groundwater production facilities.
- 24 The parties negotiated, and the credits or
- 25 reimbursement will be up to the reasonable cost of the

- 1 replacement of groundwater production facilities. And
- 2 then there's another provision that even though the
- 3 Watermaster has discretion to give a credit or
- 4 reimbursement, the Watermaster must fully compensate
- 5 producer for the reasonable cost for replacement
- 6 groundwater production facility within five years.
- 7 This is another very important provision
- 8 relating to the overlying ag pool assessment. The
- 9 provision is that the appropriative pool will pay all
- 10 assessments and expenses for the ag pool except -- and
- 11 this is again important for the Basin -- in the event
- 12 that the total ag pool production exceeds 414,000
- 13 acre-feet in any five consecutive years, then the ag pool
- 14 is responsible for its replenishment obligation.
- 15 Watermaster is going to levy and collect
- 16 assessments for replenishment based upon the pooling
- 17 plans. And probably the last most important provision in
- 18 this section is that there is a provision for desalter
- 19 replenishment assessments and credits.
- 20 First of all, the concept is the price of
- 21 desalter water does not include the cost of
- 22 replenishment. The sources of replenishment are listed
- 23 in Article 7 -- someone else will be discussing that in
- 24 these rules and regulations -- and Article 7 of the Peace
- 25 Agreement.

- 1 This section or this provision includes language
- 2 to allow purchasers of desalter water to dedicate by
- 3 transfer or assignment production rights for purposes of
- 4 satisfying desalter replenishment. The amount of the
- 5 credit given is going to be equal to the value of the
- 6 cost of the replenishment water rate from Met. And I
- 7 know the terms have changed but we had certain terms that
- 8 Met utilized.
- 9 Any such replenishment obligation is an
- 10 obligation of the appropriative pool and is determined
- 11 pursuant to the Peace Agreement and the rules.
- 12 The last three real quickly. Salt credits are
- 13 held in trust for the benefit of the appropriative pool
- 14 members. We are setting forth an OBMP Committee to keep
- 15 getting those Federal and State funds. And minimal
- 16 producers are excluded from assessments.
- 17 MR. SLATER: Thank you, Marilyn.
- MS. SCHNEIDER: I have a few questions.
- 19 MS. LEVIN: I speak for the whole group.
- 20 Whoever can answer them, just jump in.
- 21 MS. SCHNEIDER: I think better than any other
- 22 place this article raises what I call a fundamental
- 23 question for me, which is, there seems not to be an
- 24 accounting article in this set of rules and regs that
- 25 would put in one place accounting provisions that are now

- 1 pretty much spread through the regulations, and for that
- 2 matter, the Peace Agreement. It seems to be one big
- 3 right now in my view of what is put together here to not
- 4 have the accounting procedures. And I'm talking for
- 5 water produced and in storage to be set forth in a
- 6 comprehensive, clear-cut way somewhere in these
- 7 regulations. I suggest a separate article, but this is
- 8 the closest to it you get.
- 9 The reason for the accounting is that it's a key
- 10 function of Watermaster. And it's important that the
- 11 Watermaster's accounting itself be both clear and
- 12 accessible and every detail of the accounting for the
- 13 water pumped and stored be clear and accessible.
- 14 In one of your forms, 11, there's the concept
- 15 that there will be procedures and accounting for water
- 16 stored and Watermaster shall maintain a continuing count
- of water stored in and recaptured from every account.
- 18 There are accounting provisions in the rules now for
- 19 accounting for unallocated ag portion of the safe yield,
- 20 sources of recharge, amount of recharge, and location of
- 21 the types of recharge, carryover water, water in storage,
- 22 and in addition extractions and losses. I have just a
- 23 few of them.
- 24 But if you go through, it makes sense to me, and
- 25 I would recommend that you put together a separate

- 1 accounting article that then would be extremely helpful
- because you have a lot of newly defined -- new defined
- 3 terms. You have new components of what is the
- 4 appropriative rights now. This is, to me, appears to be
- 5 a difficult accounting task but certainly not an
- 6 insurmountable one. But the accounting task can add
- 7 definition and clarity to the rest of this document.
- 8 And I had thought that this was so compelling
- 9 and logical a thing to do, when I was reading it, I just
- 10 kept looking for it. I was quite shocked actually that
- 11 it wasn't here. I don't know that you need to do a
- 12 narrative description of every component including that
- 13 you could have a paragraph section in the rules that
- 14 references an attachment which contains a sample. I have
- 15 no idea how you might want to go about it.
- But this is the one, I would call, glaring
- 17 omission. But it's not just -- I'm not suggesting this
- 18 just from the standpoint of thinking that it is something
- 19 that most rules and regs would cover. More importantly
- $20\,$ $\,$ in my mind now is that it would help interpret the rest
- 21 is what is a very complex document. It is a bit of a
- 22 camel, but there's no reason not to stick another road
- 23 map on the camel. And I would think that one of the
- 24 hallmarks of this Watermaster's efforts is to make things
- 25 accessible and clear. And I think this needs to be

- 1 added.
- 2 But I do have some specific questions about this
- 3 section that is there. There are -- there is sort of a
- 4 set of provisions that talk about shutting down wells and
- 5 there's provisions on salt credits, and both of those
- 6 seem to hold out for some later time the development of,
- 7 I guess, rules and regulations to address those issues.
- 8 And is that the sense here, that you have a placeholder
- 9 and later on will come back and develop rules and regs on
- 10 salt credits? Is that the idea?
- 11 MR. SLATER: Yeah. I think that is particularly
- 12 true with regard to salt credits. They are a commodity,
- 13 if you will, that is controlled primarily by the regional
- 14 board and not Watermaster per se. But the parties
- 15 collectively recognize that they would rather take credit
- 16 generally amongst themselves to be able to take greatest
- 17 advantage of how the credits will ultimately be deployed.
- 18 And not having full knowledge about how it may be best to
- 19 use them, they have decided to punt until an opportunity
- $20\,$ $\,$ comes or arises to be able to assign and allocate them.
- 21 The Watermaster must hold them in trust, and it does
- 22 recognize that the time will come, perhaps soon, that it
- 23 will need to address that with more robust and definite
- 24 rules.
- MS. SCHNEIDER: So where it says on page 25,

- 1 rule establishes no basis for allocation of salt credits,
- 2 what do you intend, then? That further rules and regs
- 3 will be further amended to provide procedures for this?
- 4 MR. SLATER: That's correct. We do know there
- 5 is a -- there are three general statements. One is that
- 6 the salt credits were held in trust by Watermaster.
- 7 There is an assignment to each member of the
- 8 appropriative pool. Upon request by the member, if there
- 9 is no pending request, then presumably initiation of that
- 10 pending request would trigger the requirement for
- 11 Watermaster to then come forward and develop rules.
- MS. SCHNEIDER: Should there be some reference
- 13 to form 9 here? Form 9 is applications for reimbursement
- 14 or credit, the salt credit.
- 15 MR. SLATER: The question is, should salt
- 16 credits fall within the purview of Article 10 such that
- 17 when a party comes forward, they have to follow that
- 18 process.
- 19 MS. SCHNEIDER: 'Cause it's clearly not, but it
- 20 probably needs to say.
- 21 MR. SLATER: Okay. It's a good question that I
- 22 think we need to run down. I think initially the
- 23 expectation was that it would not follow the process of
- 24 Article 10, but I could be corrected by the stakeholders.
- 25 I think the general impression was that there would be

- 1 separately developed rules to develop that. I've seen a
- 2 lot of shaking heads around the table.
- 3 MS. SCHNEIDER: I won't look.
- 4 MR. SLATER: The answer is --
- 5 MS. STEWART: No. It would probably be
- 6 something that we will develop the procedures for when we
- 7 have salt credits, but I don't think it's anticipated it
- 8 will be covered by rules and regulations other than
- 9 recognition that it's there, was my understanding. And
- 10 it would be the appropriative pool because it's an
- 11 appropriative pool item.
- MR. KINSEY: She's agreeing with you, Scott.
- MR. DOUGHERTY: Maybe the intent was to
- 14 implement by a uniform methodology amongst all the
- 15 appropriators in that pool, so a methodology that will
- 16 apply uniformly to everybody that's affected. And that
- 17 implementation may take the form of resolutions,
- 18 something along that line.
- 19 MR. SLATER: So it might not be necessary to
- 20 have a formal rule on the subject. It might be handled
- 21 at the appropriative pool committee.
- 22 MS. SCHNEIDER: Or it could be in appropriative
- 23 pool rules.
- On the -- I was trying to understand the form 9,
- 25 the application for reimbursement together with, say,

- 1 page 24. This talks about credits against assessments.
- 2 There is a provision C at the top of page 24 that talks
- 3 about having a right to receive a credit. And I'm just
- 4 confused. It seems that you either apply to get
- 5 something or you have a right to get something. But I'm
- 6 not sure why you apply for something you have a right to.
- 7 What is the -- is there a two process issue here?
- 8 MR. SLATER: Yes. It would be the difference
- 9 between a discretionary and administerial style of
- 10 approval. In other words, you're entitled to something
- 11 upon demonstration of proof versus Watermaster reserves
- 12 complete discretion on whether to grant it.
- 13 And on the compulsion -- there is the compulsion
- 14 question. There is a clear right to receive
- 15 reimbursements upon proof of the cost, acceptable proof
- 16 of what cost is, versus discretionary action on the part
- 17 of Watermaster to grant any credit or reimbursement at
- 18 the same time.
- 19 MS. SCHNEIDER: Maybe that's just an issue for
- 20 the form.
- MR. SLATER: Correct.
- MS. SCHNEIDER: Joe, do you have anything?
- 23 MR. SCALMANINI: I had two things. One
- 24 question, one comment. I think it would be useful if
- 25 either in the definitions or here on the subject of salt

- 1 credits that there's some equation that just describes
- 2 what they're a credit against. They're assigned by the
- 3 regional boards but it doesn't say what you get a credit
- 4 against. That needs clarifying.
- 5 The other is, what's the definition of the term
- 6 production period?
- 7 MS. STEWART: I think it's what's in the
- 8 Judgment or in the rules where it says that the
- 9 production period is established by Watermaster. So it
- 10 makes more sense, for example, with minimal producers to
- 11 have a production period be the fiscal year, then that's
- 12 the established production period. But if it makes sense
- 13 to have it be quarterly, which is how we're doing it in
- 14 most cases, then it's quarterly. In some cases we're
- 15 actually doing it monthly based on meter turnover and
- 16 things like that.
- MR. SCALMANINI: Do you levy assessments on a
- 18 monthly, quarterly, or annual basis?
- 19 MS. STEWART: We levy assessments on an annual
- 20 basis.
- MR. SCALMANINI: What this says in 4.1 is shall
- 22 levy assessments based on production during the preceding
- 23 production period. And the definitions don't define
- 24 production period. They imply the production, that it's
- 25 annual, but the previous section of this, 3.2 up on

- 1 meters, says that you will report production quarterly.
- 2 So there's some confusion as to how often and on what
- 3 basis the assessments will be levied.
- 4 MS. STEWART: Maybe we should put a parenthesis
- 5 on the end of period. I mean the period.
- 6 MR. SCALMANINI: Well, I'll let you edit it.
- 7 I'm just saying it's not clear what the production period
- 8 is.
- 9 MR. SLATER: On to the next article, which I
- 10 believe is Article 5, and that's Boyd, Boyd Hill.
- 11 MR. HILL: Yes. Good morning. Boyd Hill,
- 12 McCormick, Kidman & Behrans. We represent Monte Vista
- 13 Water District. The intent of Article 5 is to avoid any
- 14 argument that all of the rules and regulations and the
- 15 administration of the physical solution including the
- 16 OBMP, Optimum Basin Management Plan, is not circumscribed
- 17 by or embraced within the purposes and objectives of the
- 18 physical solution that are referenced in paragraph 39 of
- 19 the Judgment. And I'll paraphrase briefly from
- 20 paragraph 39.
- 21 The purpose of the physical solution is to
- 22 establish a legal and practical means for making the
- 23 maximum reasonable, beneficial use of water to the Chino
- 24 Basin to meet the requirements of the water users having
- 25 rights in or dependent upon the Chino Basin waters by

- 1 providing the optimum economic long-term conjunctive
- 2 utilization of surface waters, groundwaters, and
- 3 supplemental waters.
- 4 Those purposes and objectives are set forth more
- 5 fully and more clearly in Exhibit I, paragraph 1,
- 6 entitled Basin Management Parameters, and those are set
- 7 forth in full in Section 5.3. Briefly skimming those,
- 8 the Chino Basin is a common supply for all parties and
- 9 agencies. An objective that no producer be deprived of
- 10 access to the waters. Maintenance and improvement of
- 11 water quality and financial feasibility and protection of
- 12 the physical facilities of the parties are those
- 13 objectives and parameters. And that's the primary intent
- of Article 5.
- 15 The secondary intent is to -- however, within
- 16 those parameters, to give the broadest possible latitude,
- 17 broadest possible flexibility to use social,
- 18 technological, institutional, and economic options, and
- 19 that's referenced in paragraph 5.1. I might note that on
- 20 the second line there we're missing an "and" between
- 21 existing and future. It was meant to incorporate both
- 22 existing and future options.
- 23 And that's it, unless there are any questions.
- MS. SCHNEIDER: I don't have any. Thank you.
- MR. SLATER: Thank you, Boyd. That brings us to

- 1 Article 6. Tom McPeters, are you taking that?
- 2 MR. McPETERS: That's what they told me. I
- 3 didn't volunteer. My lawyer Hugh Rodham said that I
- 4 didn't have to answer any questions about Article 6.
- 5 MS. SCHNEIDER: Send his fee back.
- 6 MR. McPETERS: This is one of the more important
- 7 concepts in the agreement. I know that the Referee and
- 8 Mr. Scalmanini have read Article 6 word by word and
- 9 understand it. I'm trying to express what it means in
- 10 terms of the parties and the process. And basically the
- 11 appropriators are expressing their faith, if you will, in
- 12 the effect of the OBMP. There is a lot of money going to
- 13 be spent, a lot of activity, and it's supposed to produce
- 14 a better Basin and more yield for the Basin, more usable
- 15 water supply for everyone. So I've stated and others
- $\,$ 16 $\,$ have stated that new yield is to some extent a measure, a
- 17 gauge of the effectiveness of the OBMP process.
- 18 There was a new definition included in the rules
- 19 and regulations called annual production right. And it
- 20 was necessary because there were so many references and
- 21 it needed a comprehensive, superhensive definition to be
- 22 able to make all of the references work. There's nothing
- 23 new in the definition other than the inclusion of the new
- 24 yield component. Otherwise all the things that are
- 25 included in the definition are things that are in the

- 1 Judgment or flow from the Judgment and practice.
- 2 Carry-over water, things like that. It was a term that
- 3 was needed for referencing various points in the
- 4 Judgment.
- 5 In terms of what I call the deal that was made
- 6 here, the appropriators are supplying the water or
- 7 standing responsible for the replenishment associated
- 8 with operation of the desalters. And I've put in here
- 9 the quantity of that replenishment obligation. And it
- 10 comes to at least 22,900 acre-feet when all of these
- 11 desalters and expansions are operational. I know
- 12 Mr. Scalmanini has already done his math and looked at
- 13 the million-gallon-per-day figure and see that these
- 14 figures are somewhat less than that. These figures that
- 15 are in here are not the full capacity of the facilities
- 16 that have been ascribed but appear to be the contract
- 17 figures, what the takers have agreed to now. So you
- 18 would come to higher figures if you did calculations on
- 19 the maximum capacity. This seemed to be the reasonable
- 20 way to state it for the purposes of this discussion.
- 21 The point is that it comes to about 5.5 million
- 22 dollars per year at the present replenishment rate and if
- 23 these desalters have greater capacity and the take-or-pay
- 24 contracts take the full capacity, then this figure
- 25 actually increases.

- 1 The appropriators expect to be able to receive
- 2 some relief, if you will, from the replenishment
- 3 obligation by the development of new yield, which we've
- 4 described or we've had described to us as coming from a
- 5 variety of purposes. Our engineers have described where
- 6 that new yield might come from and how it relates to the
- 7 OBMP, such as, for example, inducing flow from the
- 8 Santa Ana River by the operation of desalters. That'd
- 9 just be one. Then recharge is the easiest charge to
- 10 understand. Development of recharge facilities is being
- 11 addressed.
- 12 The challenge to the Watermaster will be to
- 13 implement the OBMP quickly and also to develop
- 14 methodology on how to measure the new yield. The term
- 15 that the parties used were proven increases where you
- 16 can't increase it if you don't set a baseline for it to
- 17 begin with. And that challenge is understood. So the
- 18 appropriators have endorsed the program and have in
- 19 effect agreed to buy the replenishment water and now
- 20 they're going to try and make the OBMP work effectively
- 21 to increase new yield.
- 22 There were alternatives, and I know everyone in
- 23 the room has participated in some discussion about this.
- 24 One of the alternatives would have been to deal with the
- 25 safe yield figure. But the election was made by the

- 1 participants to not take that simplistic of an approach.
- 2 Safe yield is in general a long-term concept that's based
- 3 on averages.
- 4 The parties participant wanted something that
- 5 more directly related to the annual activity of the OBMP
- 6 and the water so they elected to use the concept of new
- 7 yield as opposed to staying within the strict confines of
- 8 the Judgment where safe yield is defined. So the
- 9 anticipation is that there will be very close tracking on
- 10 a year-by-year basis of the new yield available to supply
- 11 replenishment water for the desalter with dollars
- 12 providing for the rest of the obligation.
- 13 That is basically the concept. And general
- 14 thought was that this was a more elegant system, that it
- 15 tracked the OBMP efforts; it will keep the parties
- 16 focused on causing the OBMP to be implemented and work
- 17 hard as opposed to doing a more simple solution. The
- 18 cost to the appropriators is huge, and they've got to
- 19 cause this OBMP to work or else it's going to be a bad
- 20 decision on their part. So it's both an expression of
- 21 faith and a challenge.
- 22 There are some other things that are in this
- 23 particular article. It's just a recognition of fact that
- 24 you can have a replenishment obligation will arise
- 25 because of certain circumstances on the early transfers,

- 1 and there's just a mechanism in here that where the
- 2 parties have agreed how they would meet that particular
- 3 replenishment obligation, which has nothing to do with
- 4 the desalters but it's in this article.
- 5 So they tried to work it out how they would deal
- 6 with allocations amongst themselves. It's a two-tier
- 7 system. They have one set of allocation rules for about
- 8 five years and then it's open. It's opened up.
- 9 I know there are probably questions since we've
- 10 asked questions about all those other things. I won't
- 11 follow Mr. Rodham's advice.
- MS. SCHNEIDER: In the tradition of a few
- 13 questions, I do have a few. I was concerned that there
- 14 isn't a provision in here that reflects the Peace
- 15 Agreement provision that there will be a recalculation of
- 16 safe yield at 20.10, 20.11. Is it logical to include
- 17 that provision to give that reassurance here?
- MR. McPETERS: We've been dealing with this for
- 19 many, many months. We have long agendas. We go back and
- 20 forth. I give them my view. The Peace Agreement has
- 21 that provision in it. The Watermaster Board itself has
- 22 passed a resolution that had the same time period. We're
- 23 not going to redo the safe yield for ten years. So my
- 24 mind, it was all pretty well laid out. I think for this
- 25 presentation, I think it's anticipated. I don't recall.

- 1 I guess it doesn't state it flat-out in this rule. I
- 2 would see it would not harm anything or add anything to
- 3 the actual facts or what's in play. The Board has said
- 4 they're not going to do it for ten years. Parties
- 5 generally have agreed with that. I don't know why we
- 6 didn't have that particular rule in other than the way
- 7 negotiations go in writing something like this.
- 8 MS. SCHNEIDER: I actually would like to suggest
- 9 that I think it would be helpful to -- we're very close
- 10 to a Judgment modification question here with the
- 11 creation of new yield and undefined provisional safe
- 12 yield. I think that by putting in a bookend where safe
- 13 yield will be recalculated at 20.10, 20.11 allows the
- 14 interpretation to be made that what you have set up with
- 15 new yield, provisional safe yield concepts is leading
- 16 towards a determination of safe yield that is consistent
- 17 with the Judgment. And if you don't complete that
- 18 picture, I'm not sure that that interpretation is as
- 19 strong.
- 20 MR. McPETERS: Well, I certainly would have no
- 21 objection to doing that. I think everybody has agreed
- 22 it's just in different places in the Peace Agreement and
- 23 the Board. I would have no objection to doing that. I
- 24 would say for myself, being in rules and being a
- 25 resolution of the Board, if some circumstance

- 1 developed -- I don't have anything in mind when I say
- 2 this -- that an earlier determination of safe yield seems
- 3 indicated, I would think the parties could bring that to
- 4 the Board and ask for it. So I don't think its being a
- 5 rule and being a resolution, I don't believe that it is
- 6 absolutely a fact it couldn't be done before that time.
- 7 It's not likely but --
- 8 MS. SCHNEIDER: Concern is that the definitions
- 9 have created a question and that's as to your need for a
- 10 Judgment modification.
- MR. McPETERS: I understand the question.
- MS. SCHNEIDER: I worry that provisional safe
- 13 yield is not a defined term, yet you use it three or four
- 14 times. I guess I suggest it could be redrafted to avoid
- 15 using that undefined term. It would be better to stick
- 16 with new yield for it.
- MR. McPETERS: I think that was used two times,
- 18 once in the definition, once in the section calling it
- 19 provisional safe yield.
- 20 MS. SCHNEIDER: I have it a couple of times on
- 21 page 27.
- MR. McPETERS: Yeah.
- MR. SLATER: If I can add, I think there is no
- 24 disagreement, none, among the stakeholders about where we
- 25 want to end up and the tool that we're using maybe that

- 1 we can express what we're up to a little more cleanly
- 2 which tends to keep us a little closer to the edge on the
- 3 appropriate side of not needing to have a Judgment
- 4 amendment. If that's a comment, I'm sure we can take a
- 5 look at that. I think clearly we intended, as provided
- 6 in the OBMP, which is an attachment to the Peace
- 7 Agreement, that safe yield would be golden for a period
- 8 of time and instead of doing a full-on safe yield
- 9 analysis, it would be approved project by project as to
- 10 what the augmentation was going to be and that --
- 11 MR. McPETERS: More direct cause and effect was
- 12 what people were looking for. More direct cause and
- 13 effect.
- MS. SCHNEIDER: I have a question going back to
- 15 the annual production right definition.
- MR. McPETERS: Yes.
- MS. SCHNEIDER: I just think there's a technical
- 18 problem with that because appropriative right is defined
- 19 as with regard to annual production right, appropriative
- 20 right by meeting the annual production right.
- MR. McPETERS: Yes.
- MS. SCHNEIDER: I think if you go to page 61,
- 23 the table in the Judgment, it has the quantified
- 24 production right numbers there. That won't equal your
- 25 annual production right. I'm not sure which definition

- 1 to change, but I guess I'm suggesting that something is
- 2 inconsistent so maybe --
- 3 MR. McPETERS: I'm not a good one to answer that
- 4 question.
- 5 MS. SCHNEIDER: I don't know that it needs to be
- 6 debated. Just needs to be clarified.
- 7 MS. STEWART: Actually that was one of the
- 8 reasons that we did it, put it in is partly because of
- 9 your earlier question about how do you reconcile the
- 10 10,000 acre-feet and the 200,000 acre-foot limitations
- 11 with regard to operating yield. And so we looked at it,
- 12 and we looked at what the assigned share of operating
- 13 safe yield was on page 61, which is what that actually
- 14 is, and we realized that what we needed was a definition
- 15 that explained that the annual amount that's available to
- 16 the parties is a summation of their portion, of their
- 17 assigned portion of the operating safe yield, any of the
- 18 new yield, any of the water that's reallocated from the
- 19 agricultural pool, any water that they received from land
- 20 use conversion. And so that particular definition, the
- 21 annual production right, is a summation of all of the
- 22 water that's available to the appropriative pool in the
- 23 year.
- MS. SCHNEIDER: And your annual production right
- 25 is not equal to appropriative yield.

- 1 MS. STEWART: That's correct.
- 2 MS. SCHNEIDER: Look at your definition of
- 3 appropriative rights. It means annual production.
- 4 MR. SLATER: I think the point is definitional,
- 5 well-taken, and we can fix it.
- 6 MS. SCHNEIDER: Those are small points. I have
- 7 no more questions.
- 8 MR. SLATER: I think we're on to the next
- 9 article. Gene.
- 10 MR. TANAKA: Thanks, Scott. Gene Tanaka. We
- 11 represent Cucamonga County Water District.
- MR. SCALMANINI: Gene, before you start, did you
- 13 want to put in any good slings in as Mr. Peters did?
- MR. TANAKA: Well, I can start with the fact I'm
- 15 a lawyer.
- Jean Cihigoyenetche is going to help me do this
- 17 presentation. I'm going to talk about the specifics of
- 18 Article 7. Jean is going to talk about an example of how
- 19 we're actually ahead of this process and putting in play
- 20 recharge now and putting it in play consistent with the
- 21 general concept of Article 7.
- 22 There's really two important points I want to
- 23 emphasize in Article 7. The first is the water supply
- 24 issue here, enhancing water supply. And the second is
- 25 protecting Chino Basin.

- 1 Now, the first issue, water supply, ties in with
- 2 what Mr. McPeters said, which is this is an opportunity
- 3 for the appropriators to go out, get new yield, put it
- 4 into the Basin, and benefit everybody. The second piece,
- 5 protecting the Basin, comes from recharge, and I think
- 6 credit should go to Monte Vista because they pushed this
- 7 issue very well and very hard, and the result of which is
- 8 we have built in protections for the hydrological balance
- 9 of the Basin.
- 10 Let's start with the first part. That would be
- 11 implementing the recharge master plan to enhance the
- 12 water supply. Watermaster's committed to exercising best
- 13 efforts to ensure sufficient recharge, to meet the OBMP,
- 14 and to arrange for the construction of recharge
- 15 facilities. The rules and regs got so specific as to say
- 16 that that will consist of the facilities outlined in
- 17 Table 1 of the OBMP, which is significant because that is
- 18 the laundry list of all the facilities that are supposed
- 19 to be used under the OBMP.
- 20 And finally under Table 1, if those estimates
- 21 are correct, we anticipate increasing safe yield really,
- 22 which will then be new yield until the new calculation is
- 23 done, of 16,000 acre-feet. That's a lot of water. And
- 24 it's a strong incentive for the appropriators to get.
- 25 Let's talk about the second piece, which is

- 1 maintaining the hydrological balance and protecting the
- 2 Basin. Again Watermaster's obligated to use best efforts
- 3 to evaluate the long-term balance. They're supposed to
- 4 report on the hydrological balance by 7-1-03, July 1 of
- 5 2003. And then every two years thereafter follow up and
- 6 report on the balance.
- 7 And finally, if -- Watermaster is obligated to
- 8 use best efforts to recharge when the groundwater levels
- 9 have declined and there's an imminent threat of material
- 10 physical injury.
- 11 Two other points just to wrap up. The first is
- 12 recharge is subject to the material physical injury test.
- 13 Second, the sources of desalter replenishment water.
- 14 This ties in with the comments that Marilyn Levin made
- 15 earlier and some of the other presenters have made, which
- 16 is the desalter production will be replenished. First
- 17 there'll be a transfer of production rights by purchasers
- 18 of desalted water in exchange for reducing their
- 19 replenishment assessment. The second is that we're
- 20 taking 25,000 acre-feet abandoned by Kaiser. Third we
- 21 use new yield. Fourth we use safe yield, and finally if
- 22 there is a shortfall, the replenishment water will be
- 23 purchased by the Watermaster. So that really covers the
- 24 sources of the water. And if there are no questions,
- 25 Jean can go ahead and start.

- 1 MR. SLATER: Actually why don't we have Jean
- 2 make his presentation and we'll ask questions.
- 3 MR. CIHIGOYENETCHE: Good morning. Jean
- 4 Cihigoyenetche on behalf of Inland Empire Utilities
- 5 Agency. In furtherance of the prevention of material
- 6 physical injury to the Basin, I thought it would be
- 7 interesting to give you a practical example of something
- 8 that's already in the works.
- 9 Recently our agency proposed a 4,000 acre-foot
- 10 recharge project in Management Zone 3. The environmental
- 11 process was initiated, and that process prompted a
- 12 meeting of all interested parties over at SAWPA to
- 13 discuss that recharge project. We've had two meetings
- 14 thus far, and it's been determined that as opposed to
- 15 pursuing the -- we're going to continue pursuing the
- 16 4,000 acre-foot project. But we're going to evaluate the
- 17 effects of recharge on a more comprehensive and regional
- 18 basis. We're going to incorporate more parties and
- 19 invite two other agencies including Fontana Water and
- 20 City of Ontario who may be interested in this particular
- 21 process. And so we're approaching it on a more regional
- 22 and comprehensive basis. The rules are already being
- 23 implemented to a degree at this point in time.
- MR. TANAKA: Any questions?
- MS. SCHNEIDER: You talked about the reference

- on page 32 to Table 1 of the implementation plan.
- 2 MR. TANAKA: Correct.
- 3 MS. SCHNEIDER: I think that I misread C, and
- 4 therefore it's susceptible to some misreading, to be
- 5 taking Table 1 as the recharge master plan. And it isn't
- 6 clear from how this is written, I don't think, that
- 7 you're going to go forward and complete the recharge
- 8 master plan. I do believe it's just a wording question,
- 9 and I'd like confirmation that I'm reading it correctly.
- 10 MR. TANAKA: Your interpretation is correct,
- 11 that there is -- if there's any confusion, it's not
- 12 intended. The Table 1 is the broad parameters of the
- 13 recharge master plan. We wanted a quick, simple, easy
- 14 way of hardwiring into the rules and regs our obligation
- 15 without simply attaching and incorporating the entire
- 16 recharge master plan, or for that matter, the entire
- 17 OBMP.
- So, note, the commitment is still and always is
- 19 to implement the recharge master plan. Table 1 is our
- 20 effort in the rules and regs to lock that down.
- MR. SCALMANINI: Gene, let me pursue the same
- 22 subject, okay, 'cause I also had trouble reading the same
- 23 thing, independently. And it says that the table will
- 24 serve as the recharge master plan unless and until
- 25 amended. What I remember was that Table 1 was -- I will

- 1 call it the easily identified list which also served
- 2 another purpose of identifying how certain, I'll call,
- 3 shortfalls or recharge in the Basin could be fixed at the
- 4 time the OBMP was put together.
- 5 But I think it's program element 2 of the OBMP
- 6 says there is a time frame, I think it's 36 months, that
- 7 there will be a recharge master plan developed. Table 1
- 8 is really a master plan.
- 9 MR. TANAKA: Correct.
- 10 MR. SCALMANINI: So when I read unless and
- 11 until, you know, then I thought, wait a minute, are we
- 12 doing this or aren't we. So you understand the idea of,
- 13 we've got things identified. I think Mark would call
- 14 them the, you know, easily identified things that we know
- 15 we can do in the Basin. And we being you. And so that's
- 16 fine. And it can be called something. And there is this
- 17 other piece of work that was going to on go, field
- 18 investigations and geologic study, et cetera, that would
- 19 culminate in a document. I'll call it a report or
- 20 whatever. You can call it a recharge master plan. That
- 21 gives you the impression that might not happen.
- MR. TANAKA: Same response. I agree with you.
- 23 And probably what should happen is in the rules and regs
- 24 we've got to be careful when we use a term recharge
- 25 master plan and tie that to Table 1 because Table 1 is

- 1 only a part of the recharge master plan. So we just need
- 2 to correct the language.
- 3 MS. SCHNEIDER: On designation of in-lieu areas,
- 4 is it your sense that the Watermaster can designate
- 5 in-lieu areas except for in-lieu Area 1 which is in the
- 6 Judgment?
- 7 MR. TANAKA: I don't know. Actually I'd have to
- 8 defer to others. I haven't even thought about it.
- 9 MS. SCHNEIDER: There is a provision in the
- 10 middle of page 35 that talks about in-lieu Area 1 is
- 11 established by the Court. If it would be reduced or
- 12 eliminated, it requires prior court approval. Sort of
- 13 begs the question of the designation of any in-lieu area.
- 14 MS. STEWART: I believe that where this comes
- 15 from, actually says Watermaster may expand or reduce or
- 16 do anything to in-lieu areas, except if they want to
- 17 eliminate in-lieu Area 1, then they would need to go back
- 18 to the Court. And they have actually taken action in the
- 19 early '90s to make the entire Basin an in-lieu area.
- MS. SCHNEIDER: Who is "they"?
- 21 MS. STEWART: Watermaster. This is in the
- 22 admitted actions and things from the pools and the Board.
- MS. SCHNEIDER: So does this reflect what the
- 24 Watermaster has already done?
- 25 MS. STEWART: This is basically -- this is

- 1 reflective of what is currently in the Judgment. So if
- 2 Watermaster wanted to take action in the future to reduce
- 3 the in-lieu areas of the full Basin to some portion of
- 4 the Basin, other than reduce in-lieu Area No. 1, they
- 5 could do that again by action within the committees and
- 6 the boards. This is how it's designated, I believe, in
- 7 the Judgment.
- 8 MR. TANAKA: Where are the exhibits? Correct me
- 9 if I'm wrong, but as I recall, the Court has set in-lieu
- 10 Area No. 1. And I think the notion is -- and it
- 11 presently covers almost the entire Basin, if not the
- 12 entire Basin.
- MS. STEWART: No. In-lieu Area No. 1 is
- 14 essentially Management Zone 1.
- MR. SLATER: You were correct in your initial
- 16 premise. The basis is correct.
- 17 MR. TANAKA: The Court has the authority to
- 18 reduce it or eliminate it, and then Watermaster would
- 19 only be entitled to that expanded.
- 20 MS. STEWART: Watermaster can establish in-lieu
- 21 areas.
- MR. KINSEY: Page 76.
- MS. STEWART: Thank you.
- MR. SLATER: It's Exhibit A to the -- page 76 of
- 25 the Judgment. This was intended to reflect, as I

- 1 understand it, there is in-lieu Area 1. Watermaster upon
- 2 recommendation from the advisory committee can add to it.
- 3 And then similarly contract so long as it doesn't
- 4 contract below what initial in-lieu Area 1 is. So it has
- 5 discretion to move and contract, expand and contract
- 6 beyond 1 but not to reduce less than 1.
- 7 MS. SCHNEIDER: Okay. On the same page, 385,
- 8 there's a reference in B, method of operation, to form.
- 9 Is that going to be form 4, the application for indirect
- 10 recharge?
- MS. STEWART: I believe so.
- MS. SCHNEIDER: I have some questions about
- 13 every one of these forms, and I'm not sure when to
- 14 address them.
- MS. STEWART: We haven't addressed them.
- MS. SCHNEIDER: You mean the Watermaster Board
- 17 hasn't addressed forms yet?
- 18 MS. STEWART: Nor has the working committee.
- 19 MR. SLATER: The status of the forms is that
- 20 there is not -- the stakeholders have not come to an
- 21 agreement on the appropriate -- whether the forms that
- 22 have been circulated in the draft do the job. They have
- 23 been circulated for input, and they are the best
- 24 representation of where we are today. But I think the
- 25 parties and Watermaster have not approved the forms yet.

- 1 And I think they would be -- parties would be happy to
- 2 receive input from Referee about their concerns or issues
- 3 regarding the forms, find that to be very useful to
- 4 moving this process along.
- 5 MS. SCHNEIDER: Maybe since we're on it, let me
- 6 ask a few questions about the forms. It is the idea that
- 7 the Watermaster needs to obtain factual information to be
- 8 able to make a finding and determination on approving a
- 9 transfer, for example,
- 10 MR. SLATER: The answer to that is yes. There
- 11 needs to be sufficient information in the application
- 12 that's provided by the applicant that will provide a
- 13 record for decision by the advisory committee and the
- 14 Board. It is understood that the forms should accomplish
- 15 that.
- MS. SCHNEIDER: There is a presumption that
- 17 there's no material physical harm unless someone raises
- 18 the question. Is that correct?
- 19 MR. SLATER: There is a presumption as to
- 20 certain measures that in recharges, transfers, as an
- 21 example, certain forms of storage, as an example, that
- 22 there is a rebuttable presumption that the activity would
- 23 not result in physical injury. Other types of
- 24 applications, the presumption exists, for example,
- 25 storage recovery program, which is the broader.

- 1 MS. SCHNEIDER: But the sense is that these
- 2 forms would provide a way to give the Watermaster the
- 3 information that it might need to make that factual
- 4 determination approving a recharge --
- 5 MR. SLATER: Yes.
- 6 MS. SCHNEIDER: -- calculating a transfer.
- 7 MR. SLATER: We have to preserve that function
- 8 as well as the function of providing notice to all the
- 9 parties in the Judgment about potential impact of what
- 10 may occur as a result of a transfer either to the
- 11 individual parties or to the Basin as a whole.
- MS. SCHNEIDER: I guess the picture I was
- 13 beginning to have of this is that a proposal could be
- 14 made for recharge or transfer, whatever, and if no one
- 15 happened to object, there would be a presumption that
- 16 would apply and the approval would be given. And yet the
- 17 Watermaster would have not necessarily made a record
- 18 based on findings and facts as to why that approval makes
- 19 sense for that particular transaction and the Basin as a
- 20 whole. Yet some of these forms give the sense that there
- 21 is a more general inquiry.
- 22 So the forms -- for example, form 10 talks about
- 23 material physical injury and asks, Is the applicant aware
- 24 of any potential material physical injury to a party that
- 25 may be caused by the action covered by the application.

- 1 Yes or no. And it says if yes, what are the proposed
- 2 mitigation measures. It never says if no, give us facts
- 3 to explain why not. And it's those facts that would be
- 4 the basis for a reason of Watermaster approval of a
- 5 request for action.
- 6 So that's a very basic kind of comment, but
- 7 it's -- I also didn't take the time, but I don't believe
- 8 the forms reflect the text of the rules yet either.
- 9 This is like the accounting provision which is
- 10 not in the rules, an opportunity to put more of the
- 11 puzzle together and yet a different way that when cross-
- 12 referenced with what's in the regulations and the
- 13 accounting procedures, would help to clarify, make
- 14 accessible what's going on. So I would urge that some
- 15 considerable effort be made to make these forms better.
- 16 I realize it's still in the early circulation period.
- 17 MR. SLATER: On behalf of the parties and
- 18 Watermaster, any comments, any more specific comments
- 19 that the Referee makes, that we come away from this
- 20 workshop with, after reading those, as soon as we acquire
- 21 those, we will take those comments into consideration.
- MS. SCHNEIDER: I think when we're through with
- 23 these presentations and my interruptions, maybe we could
- 24 talk a little bit about a schedule for that.
- 25 MR. HILL: Excuse me. May I interject for a

- 1 second. I think that was one of your concerns were one
- 2 of the reasons why we actually had a provision put into
- 3 the rules and regulations about a Watermaster staff
- 4 report before action was taken on these things. So it
- 5 would require the Watermaster as well to analyze all of
- 6 those.
- 7 MR. SLATER: To amplify Boyd's comments, when we
- 8 get to Article 10 and we move to the process of who's
- 9 doing what, when, and how, I believe Jean or Burt will
- 10 explain the staff report and how that fits in.
- 11 MR. GINDLER: Jean will be glad to explain that.
- MR. SLATER: Ready for Article 8, then, and
- 13 storage. We have Carole and Ray both?
- MS. McGREEVY: I'm going to do the general
- 15 statement and then turn it over to Ray Wellington.
- 16 I'm Carole McGreevy from Jurupa Community
- 17 Services District. Section 8 deals with the storage of
- 18 the Basin. Watermaster has the responsibility to manage
- 19 and control storage within the Basin and also, as the
- 20 Referee pointed out, to do the accounting for the storage
- 21 in the Basin.
- 22 Rules and regulations ensures this is done in
- 23 compliance with the Judgment and the Peace Agreement.
- 24 Currently we have 201,365 acre-feet of existing stored
- 25 water. This is broken up between the appropriative pool

- 1 and the non-ag pool.
- 2 Future supplemental water storage is limited to
- 3 50,000 acre-feet until the year 2005.
- 4 Section 8 protects existing storage for both
- 5 local and supplemental agreements. Any agreements that
- 6 would have expired prior to July 1st, 2005 -- that's
- 7 2000, sorry -- will be extended to July 30, 2005. This
- 8 is not tied to the 50,000 acre-foot limitation.
- 9 All future storage and recovery of any kind will
- 10 require Watermaster Approval. Any material physical
- 11 injury must be mitigated. If mitigation is unable to
- 12 occur, approval will not be given.
- 13 There are five components to be included within
- 14 the storage agreement: How much and for how long,
- 15 priority versus safe yield use, how it's to be delivered,
- 16 accounting of losses and amount of storage, and schedule
- 17 for withdrawal.
- 18 If supplemental water is stored without an
- 19 approved agreement, the water is then considered to be
- 20 abandoned.
- 21 A request for quantification of supplemental
- 22 water in local storage must be submitted to Watermaster
- 23 by May 1, 2001, and the Watermaster will respond by
- 24 May 31st. If no request is made to Watermaster for
- 25 quantification, it will be considered that this water is

- 1 Basin water.
- 2 Storage of unused safe yield and operating safe
- 3 yield water is done with a local storage agreement. Once
- 4 again, this has to be approved by Watermaster. And if it
- 5 exceeds the carryover right, this will be the first water
- 6 that is used in the subsequent year.
- 7 MR. WELLINGTON: My name is Ray Wellington. I
- 8 serve as general manager, San Antonio Water Company, and
- 9 as one of the two representatives on the advisory
- 10 committee for the major producers.
- 11 As Ms. McGreevy has just covered, those were the
- 12 general provisions in the Section 8, and there are some
- 13 special considerations for certain areas in storage that,
- 14 being local storage specifically having to do with excess
- 15 carry-over water, which is the cumulative unproduced
- 16 water of the producers in the Basin. Also for the
- 17 supplemental water, which of course is the imported or
- 18 recycled water. And thirdly, for the groundwater storage
- 19 and recovery program or the major program that we would
- 20 more commonly call conjunctive use.
- 21 Under the issue of excess carry-over water, the
- 22 document protects existing and additional carry-over
- 23 water stored and held through October 1, 2005, without
- 24 any specific limitations unless there are extenuating
- 25 circumstances that arise. If such storage is subject to

- 1 limitations, they would be -- they would be set in
- 2 accordance with material physical injury criteria
- 3 contained in the rules.
- 4 After October 1st, 2005, any such storage would
- 5 be subject to the loss provisions that are addressed in
- 6 the rules. These provisions are adjusted based upon
- 7 technological information from the monitoring analysis.
- 8 And any such storage applications submitted after that
- 9 date would be considered in accordance with the
- 10 procedures set forth predominantly in Section 10 of the
- 11 rules and regulations.
- 12 On the subject of supplemental water, such
- 13 stored water after July 1, 2000, is subject to
- 14 limitations under the material physical injury provision
- 15 and a cumulative cap of 50,000 acre-foot primarily for
- 16 the benefit of the parties to the Judgment in order to
- 17 manage smaller local storage issues of interest in the
- 18 Basin. Any applications for local storage of
- 19 supplemental water would be received on a first in time,
- 20 first in consideration basis. And after October 1st,
- 21 2005, the applications are subject to reasonable
- 22 limitations to be set by Watermaster, the loss
- 23 provisions, and any reasonable mitigation that may be
- 24 required in order to avoid material physical injury.
- On the larger program, groundwater storage and

- 1 recovery, Watermaster is to request proposals from
- 2 qualified persons and to follow the criteria set forth in
- 3 this section that no more than one-half million
- 4 gallons -- excuse me -- half million acre-feet of storage
- 5 within the Basin would be used. This allows for
- 6 conjunctive use, but it also allows us an opportunity to
- 7 gather further data, as we're doing now, in order to
- 8 assess the condition and capability of the Basin to take
- 9 more than that, which we anticipate there is some
- 10 capacity for that.
- 11 Any such program must provide mutual benefits to
- 12 the parties to the Judgment and any compensation received
- 13 from such programs would accrue to the benefit of the
- 14 parties of the appropriative and non-ag pools in the
- 15 form of reduced costs and reduced assessments to the
- 16 waters.
- 17 Watermaster retains full discretion to negotiate
- 18 and/or deny any request for storage and recovery and to
- 19 impose conditions that fully mitigate any threatened or
- 20 potential of material physical injury.
- 21 The last item in this section deals with the
- 22 recapture of water that is in storage. Shows any type of
- 23 recapture of water must conform to a recapture plan that
- 24 has been reviewed and approved by the Watermaster. And
- 25 if it's necessary, on the part of the party to amend the

- 1 plan or collectively, if there is some concern about the
- 2 threat of physical injury and it gets amended, then that
- 3 amended plan must be in place before they can extract the
- 4 water.
- 5 And Carole and I would be happy to answer
- 6 questions.
- 7 MS. SCHNEIDER: I have a question that goes to
- 8 sections in Article 10 where it's talking about the
- 9 process of getting the qualifying storage agreements.
- 10 And I'm going to page 54 and 55. I guess my question is
- 11 that, am I correct that there seems to be an existing
- 12 approval, preapproval, if you will, of these carry-over
- 13 water storage agreements and local storage of
- 14 supplemental water in the article?
- 15 MR. WELLINGTON: That is correct. It protects
- 16 water that is already in storage or that could be added
- 17 to storage while we're going through some of the
- 18 adjustment process and implementing the OBMP in the early
- 19 stages.
- 20 MS. SCHNEIDER: So is it, then, the case that
- 21 the Watermaster doesn't have discretion, if he feels, if
- 22 he is advised that the water is in storage or will be
- 23 going into storage, and it then has to approve and give a
- 24 storage agreement for that water.
- MR. WELLINGTON: Your observation is generally

- 1 correct as long as there is no threatened or potential
- 2 material physical injury. That is the underlying factor
- 3 that we're all sensitive to in this negotiation process.
- 4 And if either through Watermaster staff's review of this
- 5 issue of storage, that will arise along the way or if any
- 6 other party raises, then it would be looked at to see
- 7 whether there would be some type of harm that would arise
- 8 should they be either continued or expanded.
- 9 MS. SCHNEIDER: I'm looking at page 55, first B
- 10 in the middle of that page. It says each producer shall
- 11 have a right to store its unproduced carry-over water at
- 12 least until 2005. On page 54 in the middle of 10.6, the
- 13 party shall be deemed to have Watermaster approval to
- 14 store all of that carry-over water, and later on
- 15 supplemental water. And reading those, I'm confused
- 16 because I thought there was a material physical injury
- 17 issue that would be addressed for every storage
- 18 agreement, and yet there seems to be some conflict
- 19 between the right to get the agreement and the approval
- 20 that has to be given and the application of the harms
- 21 provisions.
- MR. WELLINGTON: I understand your --
- MS. SCHNEIDER: I'm trying to ask a question.
- 24 MR. WELLINGTON: I understand your understanding
- of what you're reading. All of us in the negotiation

- 1 process all have a very clear understanding of most of
- 2 the provisions of the Judgment indicating the Watermaster
- 3 shall not extend approvals for harm to the Basin. That's
- 4 why I said what I did in my presentation.
- 5 MR. SLATER: If I can amplify, as part of the
- 6 desire to protect existing investments and balance that
- 7 with the desire to open up opportunities for a more
- 8 regional storage and recovery program and balance that
- 9 with potentially trying to protect against material
- 10 physical injury to the Basin, what the parties landed on
- 11 really is a two-pass treatment of storage. The first is
- 12 that type of storage which is broad and regional in
- 13 character and the second which is local. The type that
- 14 is broad and regional in character is referred to as a
- 15 storage and recovery program. And that will be premised
- on initially an RFP and an application process which it
- 17 takes a look at from the beginning, the impacts of
- 18 storage and recovery and starting from ground zero.
- 19 Watermaster has complete discretion in how that
- 20 is treated, processed, and ultimately negotiated in all
- 21 parts. There are no rights, if you will. No one has a
- 22 right, no party to the Judgment, no outsider has a right
- 23 to any such programs.
- 24 Then we follow this former branch, which is that
- 25 which is local storage. And local storage is unbundled

- 1 into various components. One component that seems to be
- 2 very near and dear to the parties is water which is
- 3 simply not produced. And that is water which is part of
- 4 carry-over, which is derived from the Judgment, and it is
- 5 an absolute right to carry-over to be produced in the
- 6 following year. Where the carry-over accumulates, it
- 7 would require Watermaster approval.
- 8 What this says is that the right of a party to
- 9 continue to place water into that is carry-over in form
- 10 or substance is golden until 2005. After 2005
- 11 Watermaster is going to have the right to restrict the
- 12 parties' ability to accumulate storage through their
- 13 carry-over and subject it to yes or no tests and
- 14 conditionalities.
- The second bucket, if you will, or bundle in the
- 16 local storage reference is that form of storage which is
- 17 supplemental water. And there are caps on that amount.
- 18 And we had to develop a baseline from which that cap
- 19 could be applied and tested. So the first test was to
- 20 investigate, provide for an investigation of the Basin
- 21 and to allow the parties to come forward on a uniform
- 22 basis to quantify how much supplemental water they had
- 23 within their existing storage accounts. That will occur
- 24 by May 1st -- sorry. Is the application by May 31?
- 25 The application must be submitted by May 1st,

- 1 and then Watermaster is duty bound to apply uniform
- 2 standards in defining how much supplemental water is
- 3 presently in storage. After that is set, any new
- 4 applications for supplemental water is subject to the
- 5 rigorous tests and conditionality of Watermaster. The
- 6 parties can review that, but it's capped at a cumulative
- 7 total of 50,000 acre-feet.
- 8 So when we say what doesn't require a new
- 9 agreement, really what we're talking about is
- 10 functionally carry-over is accumulated and water, the
- 11 capture of water from an existing storage agreement which
- 12 is already protected. If it's new water going into the
- 13 account, it's going to have to meet the test of the local
- 14 storage and potentiality of running up against the cap.
- 15 It sounds -- admittedly it's complex. Not
- 16 backing away from that. It is intended to reflect
- 17 historic investments in prioritizing that form of
- 18 storage, notice I'm saying storage not for capture, that
- 19 form of storage which is thought to raise the least
- 20 concern.
- 21 And Ray mentioned when a party pulls water out
- 22 of storage, they're bound by whatever prior approval
- 23 Watermaster gave. And so they have an approval. Of
- 24 course if it's a recapture plan, they must recapture in
- 25 accordance with that plan, even though their storage is

- 1 golden, when they pull it out, they've got to abide by
- 2 the prior agreement, which if they want to modify that,
- 3 they need new Watermaster approval as to that element.
- 4 MS. SCHNEIDER: If you go to the first bullet up
- 5 there. What we're taking about is not supplemental water
- 6 but carry-over water. All carry-over water that's there
- 7 now and that is added until October 2005, will there be
- 8 storage agreements executed for those?
- 9 MR. SLATER: There will not be.
- 10 MS. SCHNEIDER: Never?
- 11 MR. SLATER: Because as a class of potential
- 12 projects, it is viewed as being benign.
- MS. SCHNEIDER: So what is the without specific
- 14 limitations unless extenuating circumstances arise mean?
- MR. SLATER: Well --
- MR. WELLINGTON: Basically if you discover --
- 17 we're trying to look ahead. We have tried to take some
- 18 of the past patterns into effect. If we discover between
- 19 now and 2005 that we've got a problem directly related to
- 20 that excess carry-over, we have an obligation
- 21 collectively to address it. That's what we mean without
- 22 limitations. In other words, we're allowed to go ahead
- 23 in a past pattern because it seems that there is nothing
- 24 that would be detrimental to continuing that past
- 25 pattern, minor bits of storage, 'cause it represents a

- 1 small portion of the overall Basin water capability. But
- 2 if we identify that there is an extenuating circumstance,
- 3 we have an obligation under the Judgment language that we
- 4 cannot ignore that.
- 5 MS. SCHNEIDER: Right. So that accommodates the
- 6 Judgment requirement that the Watermaster does allow
- 7 storage.
- 8 MR. SLATER: Moving on the next item, which is
- 9 transfers. I believe Mark Kinsey is going to take that.
- 10 MR. KINSEY: Again, my name is Mark Kinsey with
- 11 Monte Vista Water District. We had a discussion
- 12 yesterday when we were going over this whether or not I'd
- 13 be saying good morning or good afternoon to everybody. I
- 14 know I was going making eye contact with people
- 15 predicting that it was going to be good afternoon. But
- 16 we did make it good morning.
- 17 I'd like to thank everybody to be here today.
- 18 Before we start talking about Article 9, transfers, I
- 19 want you to know that this is really a joint effort
- 20 between the City of Pomona and Monte Vista Water
- 21 District. We were asked to briefly summarize Article 9
- 22 of the rules and regulations.
- 23 By way of introduction, I think it's important
- 24 to point out that transfers really are one of the
- 25 cornerstones of the Peace Agreement. They provide an

- 1 opportunity for the parties in Chino Basin to
- 2 collectively optimize the local resources that are within
- 3 this Basin.
- 4 Transfers is really a broad description that may
- 5 include the assignment, sale, or lease of a party's
- 6 current year production rights, otherwise known as
- 7 operating safe yield. I think they may have even changed
- 8 that to annual production rights through this process or
- 9 it may include water taken from the local storage
- 10 accounts. So it's really a large encompassing concept.
- 11 Under Article 9 what we do is we implement the
- 12 provisions of Section 3.5 of the Peace Agreement.
- 13 Article 9 provides process to review and approve
- 14 transfers and really incorporates transfers into the
- 15 overall management framework established in the OBMP and
- 16 the Peace Agreement.
- 17 We're talking about basically two types of
- 18 transfers in Article 9. The first one is the annual
- 19 transfer of overlying agricultural pool rights to the
- 20 appropriative pool. These have been termed early
- 21 transfers in the Peace Agreement.
- 22 The second type of transfers really would be the
- 23 appropriative and non-appropriative agricultural pools.
- 24 Early transfers are found in Sections 9.5 and 9.7 of the
- 25 rules and regulations. It is really a clarification of

- 1 the process that's been under way since 1988.
- 2 In 1988 the appropriative pool and overlying
- 3 agricultural pool established a process for the annual
- 4 transfer of unproduced agricultural production rights.
- 5 That process provided for a one-year lag in the
- 6 completion of the transfer and it gave here as an
- 7 example. An example would be that unpumped agricultural
- 8 rights from fiscal year 1998-99 would be transferred to
- 9 become part of the appropriative pool production rights
- 10 for fiscal years 2000-2001. That was the one-year lag.
- 11 What the Peace Agreement has done is a couple
- 12 things. One is that it eliminated that one-year lag in
- 13 terms of that transfer. It also established a minimum
- 14 annual transfer of 32,800 acre-feet through the
- 15 appropriative pool. Next slide, please.
- 16 Article 9 also provides specific language that
- 17 does a number of things. It confirms that early transfer
- 18 will not affect the production rights of the agricultural
- 19 pool. That will remain at 414,000 acre-feet in any
- 20 consecutive five-year period.
- 21 The agricultural replenishment pool obligation
- 22 which was talked about earlier today will be based on
- 23 actual production over a five-year consecutive period.
- 24 If it exceeds 414,000 acre-feet, the agricultural pool
- 25 will be assessed for replenishment deliveries.

- 1 Article 9 also establishes an accounting
- 2 procedure and process for the appropriative pool to
- 3 offset Basin overproduction that may occur from the early
- 4 transfer provisions of the Peace Agreement. I believe
- 5 that is discussed in more detail in Article 6 of the
- 6 rules and regulations.
- 7 For those transfers that are under the
- 8 appropriative and overlying non-agricultural pool, what
- 9 we're basically talking about is transfer of production
- 10 rights within these pools, and they're really general for
- 11 a couple of purposes. One is supplemental party's
- 12 production rights or to offset the party's overproduction
- 13 within the Basin. Again, the transfers may include
- 14 assignment, lease, or sale of the party's current year
- 15 production rights or water from storage. They also may
- 16 be long-term or short-term in nature. We may have an
- 17 assignment of someone's operating safe yield which is for
- 18 a five, ten consecutive year period. There may be a
- 19 one-time transfer between those parties.
- 20 Non-overlying agricultural pool may transfer
- 21 rights to the business pool itself, and it also may
- 22 transfer rights to the Watermaster to offset desalter
- 23 overproduction to allow that to become a local resource
- 24 that could be utilized for the purpose of offsetting
- 25 overproduction from the desalters.

- 1 The review and approval process in transfers is
- 2 more clearly defined in Article 10 of the rules and
- 3 regulations. Again, the overall ability of the process
- 4 is a detailed and very transparent process that would
- 5 provide opportunities -- the parties the opportunity to,
- 6 one, understand the extent of the transfer, better
- 7 understand its potential impact with regards to the
- 8 Basin, and it provide comments if they have concerns
- 9 relative to that process.
- 10 Then also Article 9 provides for the integrated
- 11 review of transfers as part of the Watermaster's recharge
- 12 planning procedures that are established in Article 7 of
- 13 the rules and regulations.
- 14 It just basically, in summary, I think that
- 15 Article 9 implements and clarifies transfer provisions of
- 16 the Peace Agreement, that it incorporates recommendations
- 17 that we understand have been made by Special Referee to
- 18 provide a transparent and open review and approval
- 19 process for transfer. It also provides a method to
- 20 address potential for overproduction of agricultural
- 21 rights due to the transfer process. Finally it
- 22 integrates transfer -- I believe it integrates transfers
- 23 into the overall management frame of the Judgment. Glad
- 24 to answer any questions.
- MS. SCHNEIDER: I have a real quick question.

- 1 In the Peace Agreement the overlying non-ag transfers
- 2 could be among that pool and to the Watermaster; is that
- 3 correct?
- 4 MR. KINSEY: It's allowed to be transferred
- 5 within the non-ag overlying pool amongst those parties,
- 6 or it can be transferred to Watermaster for the purpose
- 7 of offsetting desalter overproduction and I believe for
- 8 storage and recovery programs.
- 9 MS. SCHNEIDER: It looked more limited. I just
- 10 wondered if the regulations had changed by unnecessarily
- 11 limiting what was already approved. It looked more
- 12 limited than that, to me. And was there a reason --
- 13 MR. KINSEY: We did not intend to further limit.
- 14 In fact the rep from the non-ag pool was here. That was
- 15 a bargained-for item, so we will check the discrepancy,
- 16 yes.
- 17 MS. SCHNEIDER: I don't think I have other
- 18 questions. I have questions about the forms, but I can
- 19 see that those can be held and given to me later.
- 20 MR. KINSEY: Characterize those as work in
- 21 progress.
- MR. SCALMANINI: In 9.2 and 9.3, there are
- 23 references to, in 9.2, the Watermaster shall base any
- 24 decision to approve or disapprove any proposed transfer,
- 25 likewise alone and without regard to impacts attributable

- 1 to other transfers.
- 2 And the next paragraph says, Watermaster shall
- 3 also consider the cumulative impact of transfers
- 4 generally when carrying out his responsibilities to OBMP.
- 5 It seems like you can't have it both ways.
- 6 MR. SLATER: Well, we try. And often the camel
- 7 resulted in an effort to split hairs and to preserve the
- 8 expectations of the parties under the Peace Agreement.
- 9 The concept is that as a general matter, the impact of
- 10 transfers is going to be considered regularly, routinely,
- 11 and brought forward. So as part of -- I may use the
- 12 wrong words and Traci will probably kick me under the
- 13 table here -- but the state of the Basin, if you will, in
- 14 taking a look at what's happening in the Basin, the
- 15 Watermaster is going to evaluate what the cumulative
- 16 impact of transfers are. That's what Mark was speaking
- 17 of.
- 18 But when examining individual transfers, we have
- 19 a baseline against which it's going to examine those
- 20 impacts. It's going to be examined with regard to those
- 21 impacts that that transfer results in. And if there are
- 22 measures that need to be taken to address transfers
- 23 generally, that will be done in the global process and
- 24 not burden any individual transaction with the
- 25 consequences of a global cost.

- 1 If each individual transfer gets examined on its
- 2 own merits, but if Watermaster determines that all these
- 3 transfers taken collectively are causing results, it's
- 4 going to address that in a global way and not cause two
- 5 individual parties to the transaction to assume that
- 6 responsibility.
- 7 MR. SCALMANINI: You started to answer my
- 8 follow-up question, which is in that Section 9.3 when it
- 9 talks about an evaluation, it doesn't really say what an
- 10 evaluation is. Just says it's going to evaluate the
- 11 transfer. And I guess the way I wrote the question
- 12 myself, what's the intent of the evaluation and what
- 13 happens if the, quotes, cumulative physical impact,
- 14 unquotes, of a transfer is negative?
- 15 MR. SLATER: I think a partial -- part of the
- 16 answer I'm going to duck because the part of the answer
- 17 is you won't know what the remedy is until we understand
- 18 what the impact may be. But one could draw a connection
- 19 between the other activities that Watermaster is carrying
- 20 out through the OBMP including recharge and there may be
- 21 recharge strategies which are designed to cure and remedy
- 22 defects or impacts that occur from the transfers, but
- 23 there may be other items which are better tools to solve
- 24 the problem.
- MS. SCHNEIDER: Is 9.3 intended to address who

- 1 has the burden of making the case? Is that part of the
- 2 problem?
- 3 MR. SLATER: 9.2(d).
- 4 MR. TANAKA: 9.2(d). That language came from
- 5 the Peace Agreement. And there was -- there was an
- 6 effort to balance the need of the importance to the
- 7 parties to have their transactions proceed and to protect
- 8 the Basin. So it is part and parcel of the presumptions
- 9 that go with these transfers.
- 10 MR. SLATER: If I can also amplify. The point
- 11 is that an opportunistic contestant could unfairly -- I'm
- 12 trying to -- leg work set for some of the regions. An
- 13 opportunistic contestant could bollix up the process by
- 14 strategically picking locations and parties against to
- 15 raise objections. And again the desire from a fairness
- 16 perspective was to say that cumulative impacts are going
- 17 to be addressed cumulatively, globally by all parties to
- 18 the Judgment, and we're not going to require any
- 19 individual two parties to assume those burdens.
- 20 And so the Watermaster was making the decision
- 21 it's going to be -- regarding transfers, it's going to
- 22 focus on those projects specifically.
- MR. TANAKA: Can I make an analogy,
- 24 transportation. Traffic congestion is a problem.
- 25 Theoretically every project that adds one car will add to

- 1 that problem. And so you would take a look at that
- 2 transaction. You could stop every single house being
- 3 built because it adds one more car to the road. That was
- 4 what we wanted to avoid.
- 5 And then the flip side is what Scott's saying,
- 6 if you have a Basin-wide problem in transportation, in
- 7 your case, with the injury to the Basin, you need to
- 8 address it globally.
- 9 MR. HILL: One more point, and I think it
- 10 directly addresses your question, is 9.2(b) talks about
- 11 Watermaster -- and that's directly repeated from 5.3(a)
- 12 of the Peace Agreement. Watermaster shall -- actually in
- 13 5.3(b) it's phrased in the negative. Watermaster shall
- 14 not approve a transfer if it's inconsistent with the
- 15 terms of the agreement or will cause material physical
- 16 injury to any party to the Judgment or the Basin. So I
- 17 think the cumulative impacts gets almost drawn into the
- 18 impact to the Basin and prevents --
- 19 MR. SCALMANINI: That's individually without
- 20 regard to impacts attributed to other transfers?
- 21 MR. SLATER: Let me just say, I tried to be
- 22 careful in my response to maintain the hair-splitting
- 23 effect we brought to this. I think it is true that
- 24 Watermaster has an obligation not to approve transfers
- 25 where there is going to be material physical damage to a

- 1 party or the Basin, and there are clearly ways without
- 2 regard to the cumulative impact of that and you could
- 3 evaluate that. And we've already made such a showing
- 4 that there would be an injury, that quality would be a
- 5 factor for sure. And there are others that are
- 6 commonly --
- 7 MR. SCALMANINI: Two things come to mind. One
- 8 relates to the pump house. Whoever gets there first
- 9 could get his transfer application, no cumulative impact.
- 10 For the next guy, he may not. So that's to be worked
- 11 out.
- 12 MR. SLATER: That actually -- I think our hope
- is this tool will stop that from happening because we'll
- 14 be examining and there'll be periods of time and then
- 15 we'll bring the data base forward and then everybody will
- 16 be acting pursuant to that new data base. So there's a
- 17 fairness in that.
- 18 MR. SCALMANINI: Closing thing on the subject of
- 19 the evaluation, it says in 9.3(b) that Watermaster will
- 20 take the results of the evaluation into account when
- 21 carrying out his obligations under Section 6.1, which is
- 22 where it calculates annual production right. Is that
- 23 what that really meant, though?
- MR. SLATER: 7.1. It was a typo and it's been
- 25 corrected.

- 1 MR. SCALMANINI: Didn't make it on mine.
- 2 MR. SLATER: 7.1 is recharge. That corroborates
- 3 my point.
- 4 MR. SCALMANINI: Right. One correction has to
- 5 do with 9.6, the voluntary agreement, which goes through
- 6 a discussion of somebody being voluntarily let somebody
- 7 else provide water on the ground. Shouldn't there be
- 8 some kind of a closing condition that says, if the ag
- 9 pumper reduces pumping to an equivalent amount.
- 10 MS. STEWART: What kind of a meter is that that
- 11 has to be installed. It has to be applied for
- 12 agricultural use.
- 13 MR. SCALMANINI: I think I follow that. The
- 14 point is that the ag pool is engaged in a voluntary
- 15 agreement to have the appropriator provide water to that
- 16 land. Right?
- 17 MR. SLATER: Yes, correct.
- 18 MR. SCALMANINI: But it never says that the ag
- 19 pumper has to stop pumping.
- 20 MR. SLATER: I believe the answer to that -- and
- 21 Dan McKinney's over there, and he can embellish on it.
- MR. McKINNEY: We're assuming that this is land
- 23 that is not otherwise can be provided with water.
- MR. SCALMANINI: Excuse me?
- MR. McKINNEY: We've always assumed that the

- 1 voluntary agreement would only apply in a situation where
- 2 they couldn't produce water on their own land; that they
- 3 need to go to an appropriator to produce water.
- 4 MR. SLATER: Joe's asking for clarification now.
- 5 MR. SCALMANINI: -- assumptions. These are
- 6 rules.
- 7 MR. SLATER: I was going to suggest maybe we
- 8 give the court reporter a break. And we know, we
- 9 recognize that we still have the desalters to do.
- 10 (Recess in proceedings from 12:08 to 12:31 p.m.)
- 11 MR. SLATER: We're already running up against an
- 12 expected time to complete this workshop so we want to
- 13 move it along. I think we're ready to take Article 10,
- 14 then move into the desalters. I think to bring on
- 15 Article 10 we've got Gene and Burt.
- MR. GINDLER: Good March 8 everyone. My name is
- 17 Burton Gindler. I am a senior counsel with the
- 18 Los Angeles office of Morrison, Foerster, and we're
- 19 special counsel to the San Gabriel Valley Water Company
- 20 and its Fontana Water Company division. And I would like
- 21 to make a few preliminary remarks on Article 10 which
- 22 deals with applications, contests, and complaints. And
- 23 then Gene Tanaka will follow up with some of the more
- 24 details.
- 25 As the first point indicates, the procedures set

- 1 forth in Article 10 are one of the keys in protecting the
- 2 Basin. I would like to add just a personal note to that,
- 3 and that is my experience in the course of these
- 4 negotiations makes clear to me that Article 10 also
- 5 provides what I would call a due process type protection
- 6 to the persons involved so that everybody would be
- 7 treated fairly and furthermore so that everyone would
- 8 believe they were being treated fairly. The appearance
- 9 obviously is as important as the fact.
- 10 Now, when Scott opened these discussions today,
- 11 he mentioned quite specifically the fact that compromises
- 12 were a key element of this document. And one of them is
- 13 right at the end of the document, Section 10.26. And
- 14 it's such a neat example of how these things work that I
- 15 thought I'd just take a few minutes to explain that
- 16 particular compromise, and it deals with the question of
- 17 frivolous contests.
- 18 There is another phrase in there called
- 19 something like repetitiously unsuccessful similar
- 20 contests, which I have trouble saying and remembering,
- 21 but I include that as part of the frivolous contests.
- 22 And there were two views among the negotiators on
- 23 frivolous contests. There were those of us who said, we
- 24 don't want to be put to the expense and the time of
- 25 having frivolous contests filed against us. And we think

- 1 that if you have a substantial filing fee and if you will
- 2 have sanctions for frivolous contests against people who
- 3 pursue them -- the outline says prevent frivolous
- 4 contests, but I think maybe strongly discourage might be
- 5 a better term.
- 6 So that was our view. Then there were those of
- 7 them who said, that's not right. In the first place, if
- 8 you have a substantial filing fee, it might discourage
- 9 somebody from making a filing of contest that has merit.
- 10 And why should we assume that people will file frivolous
- 11 contests in the first place. Let's assume that everybody
- 12 is a good person.
- So the compromise that was worked out appears in
- 14 that last bullet, that there is no filing fee and no
- 15 sanctions for frivolous contests. But if experience
- 16 shows that frivolous contests raises a problem and it's
- 17 something we have to be concerned about, that it makes
- 18 clear there will be a reopener to consider various issues
- 19 including the matter of filing fees and/or sanctions for
- 20 frivolous contests. I believe that the document in fact
- 21 says it would be by way of a court-approved resolution of
- 22 Watermaster.
- 23 The second thing that we put in was a prevention
- 24 that made clear that if a frivolous proceeding was
- 25 initiated before the Court, the Court has its own

- 1 authority to impose sanctions and nothing in this
- 2 document was designed to suggest that the Court shouldn't
- 3 exercise that power in an appropriate situation.
- 4 So what was a, you know, we want X and you can't
- 5 have X was resolved in the matter that I'm not sure
- 6 everybody is a hundred percent happy with but everybody's
- 7 perfectly willing to live with it. I think now Gene is
- 8 prepared to pursue the details of how the applications,
- 9 conflicts, and complaints will be pursued.
- MR. TANAKA: Thanks, Burt.
- 11 As Burt alluded to, the negotiations that went
- 12 on in Article 10 -- and I think Article 10 was perhaps
- 13 the hardest fought part of these rules and regs -- and I
- 14 think it was the hardest fought because that's really
- 15 where the rubber meets the road. And the Referee's and
- 16 the consultants' questions sort of highlighted that too,
- 17 because it is here that we're going to see the material
- 18 physical injury test applied on the one hand to protect
- 19 the Basin. On the other hand, we have the transactions
- 20 that the parties feel very strongly they want to make
- 21 sure that they can still continue to do. And they want
- 22 to make sure it will proceed. That was where all this
- 23 tension gets worked out.
- 24 First and foremost I'd like to point out that
- 25 this is broad. There was a lot of discussion on how

- 1 broadly will Article 10 be. And ultimately we ended up
- 2 sweeping pretty broadly to cover recharge and transfer
- 3 applications, qualified storage, recapture applications
- 4 for reimbursement or credit and complaints of material
- 5 physical injury. So Article 10 covers a lot of
- 6 territory.
- 7 My comments are going to divide into four
- 8 pieces. First we're going to talk about the application
- 9 process. Second we're going to talk about the contest
- 10 procedure. Third we're going to talk about the complaint
- 11 process. And finally we're going to end up talking about
- 12 the hearing. That's sort of how I, in my mind and in
- 13 this outline, divided up the discussion.
- 14 Let's start with the application process.
- 15 That's right down here on 2. First of all, an
- 16 application is filed. And then the second point is we
- 17 get the Watermaster summary and analysis of the
- 18 application with 30 days' notice. This is the section
- 19 that Boyd Hill was referring to. This is where the
- 20 Watermaster will take that application and analyze it and
- 21 summarize it. We spent a lot of time fighting over
- 22 whether it should just be summary, whether it should just
- 23 be notice, whether it should be analysis, and this was
- 24 the compromise we reached.
- 25 At the end if you look at Section 10.10, 10.10,

- 1 you can see that we've built in that the Watermaster is
- 2 going to provide its own analysis. Some of the parties
- 3 that didn't have the resources to fully analyze this but
- 4 still had concerns were very adamant that this was
- 5 important to be in there because they wanted to take
- 6 advantage of the knowledge and the resources of the
- 7 Watermaster to take a first cut at it, because not every
- 8 party can afford to do that.
- 9 Then we had the pool committees reviewing each
- 10 application so we can get their input, and finally we had
- 11 the advisory committee and Watermaster Board deciding
- 12 uncontested applications. They will also decide
- 13 contested matters, but I'm trying to keep to the format.
- 14 And so the advisory committee, Watermaster Board
- 15 interface on uncontested applications. Go to the next
- 16 slide, please.
- 17 The contest procedures. Where there's a fight,
- 18 where there's an issue, the effort was made to ensure
- 19 that all of the issues get aired, analyzed, and
- 20 discussed. So the contest is filed. It's based on the
- 21 concept of material physical injury. Then 14 days -- it
- 22 has to be filed 14 days before the advisory committee
- 23 considers it. And then the contestant is required to
- 24 produce all of its, his, hers, its documentary evidence
- 25 seven days before the hearing.

- 1 The applicant has the option of answering that
- 2 contest, but it is required to produce its documentary
- 3 evidence three days before the hearing. So the idea is
- 4 that by the time we get up onto the hearing, we will now
- 5 have had a Watermaster summary and notice 'cause it's
- 6 provided for all applications and analysis, and we will
- 7 have had the allegations by the contesting party, and
- 8 then we're going to have all the documentary evidence
- 9 available and produced.
- 10 Now, following along on a different track, but
- 11 very similar is the complaint process to protect the
- 12 Basin. That's the provisions right down here. Now, the
- 13 complaint process is not -- is triggered by a situation
- 14 that a party or parties are aware of that are causing
- 15 material physical injury to the Basin. It's not
- 16 necessarily tied to an application. So if the
- 17 circumstances are whatever they are and they're causing
- 18 injury, a party can pull down this process and file a
- 19 complaint.
- When that happens, any party may answer 14 days
- 21 after notice, and again Watermaster summarizes and
- 22 provides notice just like any other application process.
- 23 The contestant produces documentary evidence seven days
- 24 before the hearing. Hearing is set 30 days after
- 25 Watermaster receives notice of the complaint. And again,

- 1 pool committees input into the process under Rule 10.21.
- Now, finally we get to the hearing process,
- 3 which I've described as a full-blown adjudicative
- 4 process. It is about as close to -- it is blowing up an
- 5 administrative hearing to the closest to court
- 6 proceedings as you're going to find, I think. And what
- 7 you've got there is it applies to contested applications
- 8 and complaints of material physical injury. The hearing
- 9 officer is selected from the panel. The panel must
- 10 consist of individuals with both expertise technically
- 11 and familiarity with the Basin. We did not want to have
- 12 people coming in, while they may be technically
- 13 knowledgeable, but completely unfamiliar with the Basin.
- 14 Next the Hearing Officer will receive evidence,
- 15 hear argument, and will prepare a record, make findings
- 16 based on substantial evidence. The parties may be
- 17 represented by counsel. They make arguments,
- 18 cross-examine witnesses. And there's provisions to
- 19 submit briefs as well.
- 20 Finally, the advisory committee, Watermaster
- 21 Board will consider the application and complaint and
- 22 base their decisions upon substantial evidence in the
- 23 record.
- 24 It's very important, and we spent several days
- on the next bullet point, the respective powers of the

- 1 advisory committee and Watermaster. They remain the same
- 2 as they are in the Judgment. The hearing officer is an
- 3 addition, if you will. He or she will provide proposed
- 4 findings and will conduct the hearing. That record and
- 5 proposed findings will then be transmitted to the
- 6 advisory committee and the Watermaster Board to decide
- 7 pursuant to the powers under the Judgment.
- 8 And finally there's no restriction on the right
- 9 to judicial review. Judgment provides that if the
- 10 parties are dissatisfied, they can appeal it to the
- 11 Superior Court for de novo review.
- 12 That's really it, unless there's any questions.
- MR. SLATER: Thank you, Gene and Burt.
- 14 Appreciate it.
- MS. SCHNEIDER: Of course I have some questions.
- 16 I was confused by Article 10 about Section 10.25(d).
- 17 MR. TANAKA: I'm sorry. What section?
- 18 MS. SCHNEIDER: 10.25(d). And I guess my
- 19 initial question is a very mundane question. It appeared
- 20 to me, and I don't really think that it was intended, but
- 21 it reads to me that you have redefined Watermaster for
- 22 purposes of this subsection to be something that is, in
- 23 paren, advisory committee and Watermaster Board.
- 24 Watermaster is defined here and other places as
- 25 the Watermaster Board. So literally, Mr. Tanaka, if you

- 1 read -- to me, if you read 10.25(d), it indicates that
- 2 Watermaster is for this subsection purposes, some new
- 3 combination of the advisory committee and the Watermaster
- 4 Board. Is that intended?
- 5 MR. TANAKA: No. It's -- well, it sounds like
- 6 the point you raise is again an issue of drafting to make
- 7 sure we clarify this.
- 8 MS. SCHNEIDER: I think so.
- 9 MR. TANAKA: And the Watermaster's action will
- 10 be first -- I guess as I think about it, we have sort of
- 11 lumped together advisory committee and the Board as
- 12 making the decision. But if you think about the
- 13 Judgment, the Judgment talks about -- in Section E talks
- 14 about paragraph 31 of the Judgment. That's really taking
- 15 a review from the Watermaster Board's decision. So I
- 16 think we'd have to clarify that.
- 17 The point we're trying to make is there are two
- 18 bodies that are involved in the decision-making process,
- 19 the advisory committee and the Watermaster Board. And
- 20 that relationship is exactly the same as it is presently
- 21 under the Judgment and it's intended to stay the same.
- 22 So to the extent that subsection E is really talking
- 23 about, under paragraph 31, an appeal of the Watermaster
- 24 Board -- excuse me; "E" -- a Watermaster Board decision,
- 25 and we should clarify that.

- 1 MS. SCHNEIDER: Okay. Maybe I should describe
- 2 my understanding of the process, then, that if something
- 3 is contested -- I don't think this implies if it's
- 4 uncontested. If it's contested, it goes through the
- 5 pools. Each pool looks at the question.
- 6 MR. TANAKA: Correct.
- 7 MS. SCHNEIDER: And then the advisory committee
- 8 looks at it.
- 9 MR. TANAKA: Correct.
- 10 MS. SCHNEIDER: And then it goes to the
- 11 Watermaster Board.
- MR. TANAKA: Correct.
- MS. SCHNEIDER: And there's nothing, then, in
- 14 10.25(d) that's intended to change that order of
- 15 proceeding?
- MR. TANAKA: Correct.
- 17 MS. SCHNEIDER: I do think that needs some
- 18 redrafting.
- 19 MR. TANAKA: I agree.
- MS. SCHNEIDER: I have one other question. I
- 21 didn't bring the package with me, but the February 15th
- 22 agenda package from the Watermaster, it had some
- 23 transactions in it as examples -- I don't have it with
- 24 me -- where it indicated in a notice format that a
- 25 transfer had been proposed. No one had objected, and

- 1 therefore the Watermaster approved the transfer. One of
- 2 my questions, it appeared to be as if these rules and
- 3 regulations were in effect.
- 4 MR. SLATER: If I can answer that.
- 5 MS. SCHNEIDER: That's just my preliminary
- 6 question.
- 7 MR. SLATER: They were not presumed to be in
- 8 effect. The parties in Watermaster have pledged to act
- 9 consistent with the Peace Agreement on a go-forward
- 10 basis. We've been challenged by the absence of having
- 11 rules and regulations which specify with some clarity
- 12 what Watermaster staff is supposed to do. So the staff
- 13 and the advisory committee and the Board have essentially
- 14 followed a path of distributing the information, running
- 15 it through the various committees. These rules and
- 16 regulations would require more in the form of notice,
- 17 clearly defined notice, clearly defined process, clearly
- 18 defined summary, analysis, and ultimately a staff report
- 19 before Watermaster would act and existing process and --
- 20 wouldn't be inconsistent with existing process. It just
- 21 hasn't been done.
- MR. HILL: In 10.17(b), I believe, that has
- 23 that.
- MS. SCHNEIDER: You're pretty much answered my
- 25 main follow-up question. I don't know what 10.17(b) is.

- 1 MS. STEWART: . . . shall be considered at the
- 2 first regularly scheduled meeting of the advisory
- 3 committee following the expiration of the contest period.
- 4 That's what it says here.
- 5 MS. SCHNEIDER: My follow-up question was, going
- 6 back to the items in the February 15th agenda package, it
- 7 seemed that the Watermaster approval was based on the
- 8 presumption of no harm and no one had brought up an issue
- 9 with whatever those transactions were. And my question
- 10 was, if you were trying to follow these regs, where was
- 11 the Watermaster report contemplated in Section 10.10? I
- 12 think the answer I just heard was it isn't there. It
- 13 certainly means more than the conclusionary paragraph
- 14 relying solely on a presumption. And is that correct,
- 15 Scott?
- 16 MR. SLATER: Yeah. It is correct to say that
- 17 Watermaster will not operate on the bare presumption
- 18 alone, that the bare presumption -- that the presumption
- 19 itself must be supplemented by an application which
- 20 satisfies the criteria set forth in the application,
- 21 proper notice, proper staff summary and analysis, and at
- 22 a minimum before the action is taken, having been
- 23 processed through the pool committees and the staff
- 24 report which may include reference to the presumption and
- 25 may impact the decision but it wouldn't be a fair

- 1 presumption, which is what we've been operating under.
- 2 MS. SCHNEIDER: The presumption doesn't replace
- 3 the 10.10 report by any means?
- 4 MR. SLATER: Correct.
- 5 MR. HILL: Just to clarify, I said a report, and
- 6 I was referring to 10.17(d), not to what Gene said he
- 7 thought I was referring to, which was 10.10. 10.17(d)
- 8 does talk about a staff report.
- 9 MR. SLATER: There are again separate
- 10 requirements. The notice and application is accompanied
- 11 by a summary and analysis. That's to ensure that the
- 12 world gets notice of what's happening. But before the
- 13 Watermaster acts, there will be a staff report which is
- 14 reflective of the matter that's before the advisory
- 15 committee and the Board.
- MS. SCHNEIDER: Thank you, Mr. Tanaka.
- 17 MR. SLATER: Should we now turn to the desalter
- 18 component?
- MS. SCHNEIDER: Yes.
- 20 MR. SLATER: The first half of our report was
- 21 really one that I'm proud to say that we've applied
- 22 effort and achieved or received some proof from our
- 23 effort. The trilogy of our program since we came
- 24 together last February for the first time really in this
- 25 process was we wanted to have the OBMP and the Peace

- 1 Agreement put together. We needed to have the rules and
- 2 regulations, and the last piece of this trilogy in my
- 3 mind was the desalter agreements which were going to
- 4 effectuate the intention of the parties and their
- 5 risk-sharing.
- 6 We have been challenged by the fact that Western
- 7 Municipal elected to condition its execution of the Peace
- 8 Agreement by a resolution which created a list of
- 9 concerns that it had that must be satisfied before it
- 10 would rescind its resolution. Since its initial
- 11 execution of the Peace Agreement in August, there have
- 12 been several extensions by Western not rescinding its
- 13 resolution but again extending its conditionality.
- 14 And the parties to that process, which is a more
- 15 narrow group than all parties to the Judgment, have been
- 16 working on trying to develop the necessary contractual
- 17 agreements, whether they be a term sheet or more complete
- 18 contracts between purchasers and sellers since at least
- 19 August of last year. They have -- I stand before you
- 20 today without a promise of a term sheet, and I think that
- 21 there are several reasons for that, the first of which
- 22 has been there is the ongoing distraction of doing other
- 23 things including these rules and regulations. Other
- 24 processes related to the Prop 13 funding. There has been
- 25 an effort to garner some Met funds, so there are some

- 1 excuses, there are some pitfalls that were frankly
- 2 unanticipated.
- 3 The project is being managed by IUA and by
- 4 Western through the auspices of SAWPA, and it was SAWPA's
- 5 decision to hire a consultant, bring him on board.
- 6 Directions were given to develop facility plans and cost
- 7 parameters that all of the parties sometime in, I guess,
- 8 September or October decided were necessary before they
- 9 would execute the type of commitment that Western was
- 10 looking for to rescind its resolution.
- 11 So Western insisted on certain conditionality
- 12 being satisfied. That in turn then required further
- 13 development of the facilities plan and financial plan,
- 14 and when those efforts were undertaken, they were
- 15 misguided. And the effect of the initial round of the
- 16 facilities plan was that the plans that the consultants
- 17 came back with were not responsive to the parameters of
- 18 the Peace Agreement or really what the parties wanted.
- 19 So we lost several months.
- 20 The facilities plan was then run through several
- 21 iterations, and finally we got a compatible list of
- 22 approximately 10 alternatives. And that was generated in
- 23 late January and in February.
- Now I'm pleased to say that the facilities plan
- 25 has really been narrowed. It was narrowed initially to

- 1 probably three alternatives, and as of yesterday
- 2 afternoon I can report that all but one of the parties
- 3 involved completely support alternative 10. And Dave
- 4 Argo is here if you want to have a further description of
- 5 what's involved in alternative 10. That would be all of
- 6 the purchasers are wed now to alternative 10.
- 7 Western is not wed in the same way to
- 8 alternative 10. It has said it is willing to go forward
- 9 under the premise that alternative 10 satisfies the needs
- 10 of the parties, but it wants to subject the alternative
- 11 10 to some further analysis to make sure that there's not
- 12 goldplating going on in that facilities plan. And
- 13 secondly it, on its own, wants to keep alternative 9
- 14 alive. Why? Because alternative 9 results in about
- 15 5 1/2 million dollars less in capital expenditures.
- The parties had identified a 75 million dollar
- 17 target as the capital required to construct the desalter
- 18 facilities as sort of the benchmark cap, and
- 19 alternative 9 comes in at about 69 million and change.
- 20 So it's simply a cheaper project. So Western has
- 21 indicated that it wants to, on its own, without sending
- 22 the thing out, anything out to further consulting, try to
- 23 sit down and work with the parties to consider whether
- 24 alternative 9 could be massaged and managed in a way to
- 25 meet the parties' needs.

- 1 While they have made that statement and request,
- 2 all of the purchasers collectively responded that they do
- 3 not believe alternative 9 can satisfy the request because
- 4 of its inability to deliver water on the terms, schedule,
- 5 locations that the purchasers required and as to be made
- 6 consistent with the Peace Agreement
- 7 One of the primary challenges relates to a
- 8 phasing for the city of Chino in terms of when it would
- 9 take deliveries and then, as I'll describe in a second,
- 10 that creates layering problems and party problems for the
- 11 State of California about their ability to participate.
- 12 So all the parties other than Western believe
- 13 that alternative 10 is the way to go. Western says
- 14 provisionally okay but we're reserving our right to work
- 15 out Article 9.
- Once the facilities plan is understood in that
- 17 context, the question of financing, what are the
- 18 financial consequences and do they meet the parameters
- 19 negotiated in the Peace Agreement. The answer to that,
- 20 at least to this point in time, having gone through
- 21 several iterations by Smith Barney, cost accounting, peer
- 22 review is that alternative 10 does meet the specs and
- 23 requirements of the Peace Agreement, and that means that
- 24 the product price will be less than the cap of 375 as
- 25 adjusted.

- 1 So in my view -- again in my own view as general
- 2 counsel and in providing the services as a facility date,
- 3 not the opinion of the Board or the advisory committee,
- 4 but in my independent view, the bases -- I'm sorry -- the
- 5 impediments that were identified to coming to a term
- 6 sheet in the contract were facilities plan and price.
- 7 Both of those impediments seem now in my view to be
- 8 overcome. And it is a question primarily of risk sharing
- 9 and whether the initial group of sellers is willing to
- 10 abide by their early commitment regarding the price
- 11 structure or whether or not there will be some
- 12 reallocation of risks among -- on the seller's side.
- 13 That has led, I think, some of the parties to
- 14 consider for example, whether Western would revisit the
- 15 potential of overs and unders with regard to the 375,
- 16 assume greater responsibility and back out, or limit
- 17 Western's role. And to the extreme there has been a
- 18 suggestion that Western itself might need to remove
- 19 itself from the process entirely and have its option, if
- 20 you will, putted to other parties who would then step up
- 21 and assume its role on a go-forward basis.
- 22 So in my view we're where we need to be for all
- 23 the things to converge and the contracts to be let, and
- 24 I'm very disappointed to see that there's no
- 25 representative from Western even here today, given that

- 1 it's their resolution. But I do note that Jean is here
- 2 from the Inland Empire and the purchasers group.
- 3 We had one other issue, which I want to protect
- 4 the State's position. I'm sure Marilyn's also ready to
- 5 indicate that. We had some question about who the proper
- 6 parties were going to be to this round of agreements.
- 7 And we have, it seems to me, a pathway to resolve that.
- 8 The State of California wanted to preserve its right to
- 9 purchase desalted water. And it has agreed to layer, if
- 10 you will, its request, to make its request through the
- 11 City of Chino and the City of Norco as a customer so that
- 12 they would receive the rights as a customer as opposed to
- 13 an independent -- developing an independent relationship
- 14 with Western and IUA, which would create a whole cadre of
- 15 legal and engineering issues.
- 16 And the State has both graciously and wisely
- 17 focused on the relationship with the other agencies as
- 18 customers. And again Marilyn is here, but conditionally,
- 19 provided that they can reach their own term sheet with
- 20 the supplying agencies, they will subordinate and back
- 21 out of the direct agreements for the desalters.
- To be sure, there's legal work to be done on
- 23 nuances and contract drafting but none that are beyond
- 24 the realm of what's typically done in a commercial
- 25 context. With that, I'm prepared to answer questions,

- 1 and I know that the parties involved in the process and
- 2 consultants are here as well.
- 3 MS. SCHNEIDER: It sounds as if everyone is of
- 4 one mind in this group.
- 5 MR. SLATER: That would be accurate.
- 6 MS. SCHNEIDER: How long will the SAWPA Prop 13
- 7 funds be out there? Is there a risk of losing funding at
- 8 all?
- 9 MR. SLATER: Well, I think Jean would like to
- 10 answer that. Jean.
- MR. CIHIGOYENETCHE: Last week, this week,
- 12 Tuesday morning I was at SAWPA, and I posed that very
- 13 question to Joe Grindstaff, the manager there. And he
- 14 stated to me that he felt the 56 million dollars
- 15 earmarked for this project was safe. The basis of my
- 16 question was, what are our time parameters now, Joe.
- 17 We're running up against it, as far as I was concerned.
- 18 And he said I think we're safe. That money is there and
- 19 it's earmarked for the project and we're not in danger of
- 20 losing that. Nevertheless, I would suggest that we move
- 21 with all haste. We are all on the same page now, I
- 22 believe, with the exception of some -- one party. And we
- 23 have been working diligently towards an end. We've
- 24 expended a lot of money in the feasibility process.
- We looked at nine alternatives, ten

- 1 alternatives. Finally we rested on one, it appears, and
- 2 we're moving forward. We have every intention of moving
- 3 forward with all alacrity at this point in time.
- 4 MS. SCHNEIDER: Given that you just can't seem
- 5 to get a definitive agreement from Western, at least yet,
- 6 can you go ahead and put together the -- I would assume
- 7 you would be moving toward desalter agreements and not
- 8 just term sheets now. Can you move forward and create
- 9 desalter agreements so at least there's something to look
- 10 at?
- 11 MR. SLATER: I think the answer to that is yes,
- 12 we can. We're really at a point of no return here.
- 13 because I don't think we want two styles of agreements,
- 14 one with Western participating and one without them. And
- 15 there may be nuances related to backing out their risk or
- 16 replacing their risk in the operation.
- 17 But the short answer is we've been reluctant to
- 18 do that but because the decision point seems to be upon
- 19 us about how we're going to deal with Western's
- 20 participation or not, we ought to be able to move not
- 21 only to term sheets, but quickly to form contracts.
- 22 Quickly in a commercial context, 90 days to -- 30 to
- 23 90 days before we could probably have really viable
- 24 contracts. What do you think, Jean?
- MR. CIHIGOYENETCHE: I would agree with that.

- 1 And maybe within that, I belong to the purchasers group,
- 2 and Jurupa specifically has a meeting scheduled for this
- 3 coming Monday; is that correct? And so I would suspect
- 4 that we are going to determine who the parties to this
- 5 agreement are going to be and what share of risk or
- 6 allocation of risk is going to be. Once that's
- 7 established, the agreement can come on the heels of that.
- 8 That time frame is easily doable.
- 9 MR. SLATER: We have a report from the sellers
- 10 next Wednesday. We have ongoing meetings. We're back to
- 11 having ongoing meetings given the delays in the
- 12 preparation of the facilities plan and the financial
- 13 report. Parties believe that it is better to hold. And
- 14 so we are again scheduled for a meeting next Wednesday at
- 15 which one of the report items from the sellers group will
- 16 be reallocating the risk or seeking replacement or
- 17 putting, if you will, again, Western's operation to some
- 18 other entity.
- 19 MS. SCHNEIDER: If this issue is resolved one
- 20 way or another as to Western, either in or out, will
- 21 Western in your view execute the Peace Agreement, remove
- 22 its contingency?
- 23 MR. SLATER: I wish I could answer that honestly
- 24 and accurately. To date I have been mystified so as
- 25 to -- I understood their primary obligations to be

- 1 financial, and consequently if the risk was removed,
- 2 there ought to be no reason that I'm aware of that would
- 3 cause them to continue with their conditional evolution.
- 4 I'm not aware of any issue that they've raised.
- 5 MS. SCHNEIDER: Would you like to add to that?
- 6 MR. CIHIGOYENETCHE: I have to echo Scott's
- 7 sentiments. From my own personal view I don't know why
- 8 they wouldn't execute the Peace Agreement but the most
- 9 onus aspect of that agreement dealing with Western is the
- 10 financial backstopping of the desalters. If it is agreed
- 11 between the parties to eliminate that responsibility, I
- 12 would suspect that they would sign it. But I certainly
- 13 don't speak for them, nor do I profess to know their
- 14 thought process.
- MR. SLATER: It is true if one were going to
- 16 check the recorded reasons for not executing, they are
- 17 exclusively related to the financial consequences of the
- 18 desalter. Thus it would have to be a newly identified
- 19 cause or concern. And in all the dialogue we've had,
- 20 they do support the Peace Agreement, they do support the
- 21 OBMP. And it is -- I don't think I'm saying this out of
- 22 school. They were concerned about the prior financial
- 23 relationships in which they, to take a paraphrase, they
- 24 may have taken a bath financially and do not want to
- 25 repeat that experience. They're very sensitive about

- 1 that.
- 2 MS. SCHNEIDER: So you would be making some form
- 3 of report to the Court.
- 4 MR. SLATER: Again, I think we're duty bound to
- 5 do that. It's unfortunate we don't have a term sheet to
- 6 report to you today, and the report to the Court would be
- 7 I think that the time has come. We have the facilities
- 8 plan which in our -- in the view of all parties but one
- 9 meets the objectives, the financial plan meets the
- 10 objectives. And it is time for Western to choose.
- 11 MS. SCHNEIDER: Of course, the Court is going to
- 12 be very concerned that this piece is still not worked
- 13 out. And I think that when you make a presentation on
- 14 the status on April 19th, that the Court is going to be
- 15 looking for some way to make something happen here.
- 16 Whether that's something like a court-supervised
- 17 settlement conference, which none of you liked the idea
- 18 of last time around, or something, I would think there
- 19 would be extreme concern. So if it were possible even to
- 20 create a term sheet by that time, that would be a great
- 21 positive step. Well, thanks, Scott.
- I think we should talk about the process from
- 23 now until April 19th in terms of the rules and regs. I
- 24 think -- I hope that it has been helpful in the past for
- 25 the Special Referee to file a report and recommendation,

- 1 I think we call it, with the Court that is set around the
- 2 outlines or identifies questions and concerns related to
- 3 the rules and regulations and forms.
- 4 And I would like to try to do that by the week
- 5 of the 19th of March. I've mentioned some fundamental
- 6 concerns I have about the forms, for example, or what I
- 7 felt was a gap on any description of accounting. You've
- 8 answered many of my questions by saying that you were
- 9 going to revise, clarify some of the specific language.
- 10 I would -- I think that very close to the week of the
- 11 19th, that is the deadline for filing the motion with the
- 12 Court -- you have to do that, as I understand, 26 days
- 13 before the hearing. So there's not a big amount of time.
- 14 So I would hope that whatever tinkering, I would call it,
- 15 slight redrafting for clarification purposes or whatever
- 16 else you might decide as a result of this workshop needs
- 17 to be done could be started and work done. I know
- 18 everyone is quite tired of working on this document, but
- 19 it's close. I in turn will write down whatever I have
- 20 left that hasn't been addressed so that perhaps that can
- 21 be of assistance.
- I can see that having rules and regulations in
- 23 place is going to be helpful. And I right now think it
- 24 might be best to recommend to the Court that there be a
- 25 provisional approval of the rules and regs and maybe have

- 1 a very short list of additional drafting on forms, for
- 2 instance, if those can't be done by the time the motion
- 3 has to be filed for the April 19th. So that there would
- 4 be a subsequent hearing, I guess, on final approval of
- 5 the rules and regs. But you would have a provisional
- 6 approval and be able to operate under some rules and
- 7 regs. That's something that I will think about and would
- 8 appreciate any thoughts right now.
- 9 MR. SLATER: If I might, I think that we need
- 10 desperately to have some further definition of the
- 11 operative pursuant to the regs. The parties are
- 12 reasonably comfortable with what we have, recognizing
- 13 that it is maybe even Tom Frankenstein as opposed to
- 14 smooth camel. And we need to do some reiterations and
- 15 after working with the document, but we need to be better
- 16 and have a set of rules and regulations that more closely
- 17 match the Peace Agreement commitments and the OBMP
- 18 challenges.
- 19 MS. SCHNEIDER: So is the concept of provisional
- 20 approval with a very discrete list of additional tasks
- 21 workable?
- MR. SLATER: I would say it would be highly
- 23 preferred to the alternative. I would encourage any
- 24 comment from the parties. But I do think we need to get
- on with the rules so -- I'm just one voice.

- 1 MS. SCHNEIDER: I think it's extremely important
- 2 that the main focus of your efforts now be able to move
- 3 to the desalter agreements. I think that's key. There
- 4 are at the same time some problems with these rules and
- 5 regulations. They would be better if certain changes and
- 6 additions are done. The concept would be to give you
- 7 some breathing room but with a limited set of tasks
- 8 following a provisional improvement so that you can
- 9 really turn -- I understand that you have frequent and
- 10 long and intense meetings. And I'd like those to be on
- 11 the desalter agreements just so you can finish.
- 12 MR. SLATER: That is acceptable to Watermaster
- 13 counsel, and I would make that recommendation to the
- 14 Board so --
- MR. McPETERS: How long, because there is so
- 16 many meetings and so many pieces, you know, to work on,
- 17 what sometimes seems like a long time really gets
- 18 compressed. I agree we need -- we should adopt these
- 19 rules, and I agree that we need to continue to work. But
- 20 I didn't get a sense of how much time we had, in your
- 21 view, to continue to work.
- MS. SCHNEIDER: I don't have some predetermined
- 23 date in mind. You have a process that's in May that's
- 24 going to result in May 31. I don't know how time-
- 25 consuming that's going to be. Is that a fairly

- 1 administrative process?
- 2 MS. STEWART: There are a number of those
- 3 things that are still out there.
- 4 MS. SCHNEIDER: So probably July 1st. I think
- 5 it's important not to go too long at the same time
- 6 because you want to finish with this. I guess I'm
- 7 mindful of the limited amount of time and energy everyone
- 8 has.
- 9 MR. McPETERS: I am just trying to make a point,
- 10 I guess, that the deadlines that are -- come up from time
- 11 to time have not affected the commitment to do the work.
- 12 The work goes on at full tilt. There is no slacking off
- 13 when -- just because we have more time. It's just a very
- 14 time-consuming task, very time-consuming. And July is
- 15 better than June, August would be better than July. But
- 16 whatever that deadline is, we can't work any more than
- 17 what we're doing.
- MS. SCHNEIDER: Well, maybe the Watermaster
- 19 paper should make a recommendation on that. I think the
- 20 structural approach makes sense to me. And I'm
- 21 interested in your reaction to that.
- MR. SLATER: We can run down the date
- 23 considering all the items that are left. Traci's
- 24 coaching me that we might be able to get it done by
- 25 March 19 -- or April 19.

- 1 MS. STEWART: April 19.
- 2 MR. SLATER: She has more faith in our ability
- 3 to move. I do take into account that there are other
- 4 things that Watermaster staff and general counsel and the
- 5 parties are going to be focused on. So maybe we should
- 6 do a little time planning thing where all the measures
- 7 are and come up with a realistic date that we can meet.
- 8 We can do that in the papers.
- 9 MS. SCHNEIDER: I just say it would be more
- 10 progress to have a term sheet by April 19 and final minor
- 11 variations in the rules.
- 12 MR. SLATER: I don't see any party objecting to
- 13 the structural proposal.
- MS. SCHNEIDER: I appreciate your comments that
- 15 this is an iterative process. There is just so much
- 16 energy. And except for today's report on Western, it
- does seem that the pieces are coming together and it's
- 18 pretty clear what has to be done. I do believe it's
- 19 terribly difficult work and you ought to be continuously
- 20 congratulated on continuing these efforts. I don't think
- 21 you're doing it 'cause the deadline's hanging over your
- 22 head. I think you're working full tilt. I hope you can
- 23 sustain that level of energy.
- I appreciate your providing me with this
- 25 briefing today and do enjoy the occasional chance to ask

- 1 questions and get answers. I don't have an opportunity
- 2 to sit in on your discussions. It wasn't as much in code
- 3 this time as it was for the Peace Agreement so I'm doing
- 4 better. I'm moving up your learning curve. But anyway,
- 5 thank you very much.
- 6 MR. SCALMANINI: Western notwithstanding, does
- 7 the, I'll call it, engineering and predesign work
- 8 associated with alternative 10 continue forward?
- 9 MR. SLATER: I think that's the answer, yes. So
- 10 it's just -- if one viewed this in the commercial
- 11 context, there is the developer of the idea who's created
- 12 this project, spent the money, and so on to getting it to
- 13 place Y along the pathway. And now it would be up to
- 14 somebody to come in, step in and take it over for the
- 15 rest of the way. That would be my understanding. Now,
- 16 if Western's going to have some conditionality associated
- 17 with that, I would suspect, but that needs to be
- 18 explored.
- 19 Okay. Well, on behalf of Watermaster and the
- 20 parties, we thank you for the opportunity to explain
- 21 this, and we look forward to your report.
- 22 (The proceedings concluded at 1:18 p.m.)

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4	REPORTER'S CERTIFICATE				
5					
6					
7	I, Winifred S. Krall, a certified shorthand				
8	reporter licensed by the State of California, hereby				
9	certify:				
10	That the foregoing oral proceedings, taken down				
11	by me in stenotype, were thereafter reduced to				
12	typewriting by computer-aided transcription under my				
13	direction;				
14	That this typewritten transcript is a true				
15	record of the foregoing oral proceedings.				
16	I further certify that I am not in any way				
17	interested in the outcome of this action and that I am				
18	not related to any of the parties thereto.				
19	Witness my hand the 15th day of March, 2001.				
20					
21					
22	WINTEDED C VDAIL C C D 45102				
23	WINIFRED S. KRALL, C.S.R. #5123				
24					
25					